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Case 5:23-cv-01650-MRA-DTB Document 43-1

CONSENT DECREE

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WHEREAS, Plaintiff the United States of America ("United States"), by the authority of the Attorney General and at the request and on behalf of the Administrator of the United States Environmental Protection Agency ("EPA"), filed a civil action for injunctive relief under Section 1423 and 1431 of the Safe Drinking Water Act, 42 U.S.C. §§ 300h and 300i, ("SDWA" or the "Act"), against Defendants Sophia Lawson Clark, in her capacity as the Administrator of the Estate of Scott Lawson, and Lopez to Lawson, Inc. (together "Defendants") based on their ownership and/or operation of the Oasis Mobile Home Park ("Park"), located on the Torres Martinez Desert Cahuilla Indian Reservation in Thermal, California, its public water system and wastewater system serving the Park's residents and others;

WHEREAS, Scott Lawson owned and operated the Park until May 2021 and was subject to multiple EPA emergency orders to address consistent exceedances of arsenic contaminant levels in the Park's drinking water on account of naturally occurring arsenic in the groundwater source for the Park's public water system ("Public Water System");

WHEREAS, Scott Lawson died in May 2021 and at the time of his death Mr. Lawson was under an emergency administrative order from the U.S. Environmental Protection Agency for arsenic exceedances in the Park's drinking water that required Mr. Lawson to take steps to address the contaminated drinking water and provide alternative drinking water to the Park's residents;

WHEREAS, after Scott Lawson's death, Sophia Lawson Clark was appointed Administrator of the Estate of Scott Lawson, and as Administrator she and her husband James Clark assumed control of the Park's operations in November 2021 and under an EPA-issued emergency order have taken steps to address the arsenic-contaminated groundwater system that supplies the Public Water System;

WHEREAS, Defendants operate the Public Water System, which reportedly

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26 28 can serve up to 1,900 people and includes a treatment plant, storage tanks, distribution system, and pipes;

**WHEREAS**, Defendants operate a wastewater system at the Park that includes septic tanks, a lift station and other related equipment ("Wastewater System");

WHEREAS, the Complaint seeks injunctive relief to protect the health of persons from arsenic, a contaminant, which is present in or is likely to enter the Public Water System located at the Park and which is alleged to present an imminent and substantial endangerment to health or the environment;

WHEREAS, the Complaint seeks injunctive relief to protect the health of persons from contaminants that are likely to enter the Public Water System from the Wastewater System, which is alleged to present an imminent and substantial endangerment to health or the environment;

WHEREAS, the Complaint also alleges that the Defendants violated the Underground Injection Control program as the Wastewater System is regulated under 40 C.F.R. Part 144 through 147, and Section 1423 of the SDWA, 42 U.S.C. § 300h et seq.;

WHEREAS, specifically, the Complaint alleges that the Defendants violated the arsenic maximum contaminant level ("MCL") of 0.010 milligrams per liter (mg/L) (or 10 micrograms per liter (ug/L)) set forth at 40 C.F.R. § 141.62(b) at the Public Water System at the Park;

WHEREAS, the Complaint also alleges that the Estate of Scott Lawson, with Sophia Lawson Clark serving as the Administrator, failed to comply with the requirements of an Emergency Administrative Order issued on September 14, 2021, and amended on June 13, 2023, ("2021 Order") to the Estate under Section 1431 of the SDWA, 42 U.S.C. § 300i, requiring the Estate to address imminent and substantial endangerment conditions at the Park due to high levels of arsenic in the Public Water System and to perform corrective measures to protect the health of

WHEREAS, the Complaint also seeks civil penalties under Sections 1423(b) and 1431(b) of the SDWA for violations of the SDWA and the Order;

WHEREAS, this Consent Decree embodies the Parties' agreement that the Defendants will set aside funding to invest in the Public Water System and the Wastewater System for the purpose of addressing the allegations in the Complaint, providing SDWA-compliant drinking water to all those the Public Water System serves, and fixing the Wastewater System to prevent wastewater contaminants from adversely impacting the Park's drinking water and the health of the people living, working, or traveling to the Park;

WHEREAS, this Consent Decree does not constitute an admission of either any facts or liability by Defendants;

WHEREAS, the Parties recognize, and the Court by entering this Consent Decree finds, that the Parties negotiated this Consent Decree in good faith, that this Consent Decree will avoid litigation between the Parties, and that this Consent Decree is fair, reasonable, and in the public interest.

**NOW, THEREFORE**, before the taking of any testimony, without the adjudication or admission of any issue of fact or law except as provided in Section I, and with the consent of the Parties, IT IS HEREBY ADJUDGED, ORDERED, AND DECREED as follows:

### I. JURISDICTION AND VENUE

1. This Court has jurisdiction over the subject matter of this action under 28 U.S.C. §§ 1331, 1345, and 1355, and Sections 1414, 1423, and 1431 of the SDWA, 42 U.S.C. §§ 300h-2(b), 300g-3, and 300i. Venue lies in this District under Sections 1414(b), 1423(b), and 1431(b) of the SDWA, 42 U.S.C. §§ 300h-2(b), 300g-3(b), and 300i(b) and 28 U.S.C. §§ 1391(b) and 1395(a), because the violations alleged in the Complaint are alleged to have occurred in this judicial district, the Defendants conduct business in this judicial district, and Defendants

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27 28 are located in this judicial district. For purposes of this Decree, or any action to enforce this Decree, Defendants consent to the Court's jurisdiction over this Decree and any such action and over the Defendants and consent to venue in this judicial district.

For purposes of this Consent Decree, Defendants agree that the 2. Complaint states claims upon which relief may be granted under Sections 1423 and 1431 of the SDWA, 42 U.S.C. §§ 300h-2 and 300i(b).

#### II. **APPLICABILITY**

- 3. The obligations of this Consent Decree apply to and are binding upon the United States and upon Defendants and any successors or heirs, assigns, or other entities or persons otherwise bound by law. In the event of the failure of any one of the Defendants to meet the obligations under this Consent Decree, the remaining Defendants shall be responsible for such obligations.
- No transfer of ownership or operation of the Public Water System or 4. Wastewater System at the Park, whether in compliance with the procedures of this Paragraph or otherwise, shall relieve Defendants of their obligation to ensure that the terms of the Decree are implemented. At least 30 Days prior to such transfer, Defendants shall provide a copy of this Consent Decree to the proposed transferee and shall simultaneously provide written notice of the prospective transfer, together with a copy of the proposed written agreement, to EPA and DOJ in accordance with Section XV (Notices). Any attempt to transfer ownership or operation of the Public Water System or the Wastewater System at the Park without complying with this Paragraph constitutes a violation of this Consent Decree.
- 5. Defendants shall provide a copy of this Consent Decree to all officers, employees, and agents whose duties might reasonably include compliance with any provision of this Decree, as well as to any person(s) retained to perform work required under this Consent Decree. Defendants shall condition any such contract

upon performance of the work in conformity with the terms of this Consent Decree.

6. In any action to enforce this Consent Decree, Defendants shall not raise as a defense the failure by any of its officers, directors, employees, agents, or contractors to take any actions necessary to comply with the provisions of this Consent Decree.

#### III. <u>OBJECTIVE</u>

7. It is the express goal of the Parties in entering into this Consent Decree to have Defendants achieve and maintain continuous, sustainable, and long-term compliance with the SDWA while the Park is in operation. All obligations under this Consent Decree shall be interpreted in a manner consistent with this goal.

#### IV. <u>DEFINITIONS</u>

8. Terms used in this Consent Decree that are defined in the SDWA or in regulations promulgated under the Act have the meanings assigned to them in the Act or such regulations, unless otherwise provided in this Decree. Whenever the terms set forth below are used in this Consent Decree, the following definitions apply:

"2021 Emergency Administrative Order" or "2021 Order" shall mean EPA's September 14, 2021, Emergency Administrative Order, Docket No. PWS-AO-2021-6000 issued under Section 1431 of the SDWA, 42 U.S.C. § 300i, amended on June 13, 2023, and attached as Appendix A;

"Certified Public Water System Operator" shall mean an individual who has operator certification credentials of at least level Distribution 1 and Treatment 1, retained by the Defendants to operate the Park's Public Water System;

"Complaint" means the complaint filed by the United States in this action; "Compliance Account" means an account opened and maintained at a

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financial institution that the Federal Deposit Insurance Corporation insures to hold the requisite funds to be used under this Consent Decree for the performance of the obligations outlined in the Section VI (Compliance Requirements);

"Consent Decree" or "Decree" means this Decree;

"Day" means a calendar day unless expressly stated to be a business day. In computing any period of time for a deadline under this Consent Decree, where the last day would fall on a Saturday, Sunday, or federal holiday, the period runs until the close of business of the next business day;

"Defendant(s)" means the persons or entities named in the Complaint;

"DOJ" means the United States Department of Justice and any of its successor departments or agencies;

"EPA" means the United States Environmental Protection Agency and any of its successor departments or agencies;

"Effective Date" means the definition provided in Section XVI;

"Maximum Daily Demand" or "MDD" is the average maximum amount of drinking water the Public Water System serves on a daily basis based upon at least two seasons (high and low) or for the summer only;

"Paragraph" means a portion of this Decree identified by an Arabic numeral;

"Park" means Defendants' mobile home park that is d/b/a Oasis Mobile
Home Park at 88740 Avenue 70, Thermal, California 92274-9023 and is located on
land held in fee simple and within Allotment 19, a parcel held in trust by the
Bureau of Indian Affairs, as part of the Torres Martinez Desert Cahuilla Indian
Reservation;

"Parties" means the United States and Defendants;

"Public Water System" shall mean the drinking water system serving the Oasis Mobile Home Park and areas outside the Park, which treats groundwater and provides the water through pipes for human consumption within the meaning of Section 1401(4) of the SDWA, 42 U.S.C. § 300f(4) and 40 C.F.R. § 141.2;

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"Section" means a portion of this Decree identified by a Roman numeral;

"Trigger Date" shall mean the date on which EPA provides notice to Defendants that the requirement to provide an alternative source of drinking water under the 2021 Order is suspended;

"United States" means the United States of America, acting on behalf of EPA;

"Wastewater System" shall mean the Park's system to treat sewage and other waste from domestic uses and includes a wastewater lift station, collection lines, subsurface septic tanks, concrete seepage pits, and plastic leaching chambers. The Wastewater System does not include any sewage system in Zone 5 (also known as Mark Ramirez's park and Carol Lawson's park).

"Year" means a period of twelve (12) consecutive months.

### V. <u>CIVIL PENALTY</u>

- 9. Within sixty (60) Days of the Effective Date, Defendants shall pay the sum of \$50,000 as a civil penalty, together with interest accruing from the date on which the Consent Decree is lodged with the Court, at the rate specified in 28 U.S.C. § 1961 as of the date of lodging.
- 10. Defendants shall pay the civil penalty due by FedWire Electronic Funds Transfer to the DOJ account, in accordance with instructions provided to Defendants by the Financial Litigation Unit ("FLU") of the United States Attorney's Office for the District of Central California after the Effective Date. The payment instructions provided by the FLU will include a Consolidated Debt Collection System ("CDCS") number, which Defendants shall use to identify all payments required to be made in accordance with this Consent Decree. The FLU will provide the payment instructions to:

Mark Mazda Law Office of Mark Mazda 2601 Main Street, Suite 1200 Irvine, CA 92614

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on behalf of Defendants. Defendants may change the individual to receive

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payment instructions on its behalf by providing written notice of such change to DOJ and EPA in accordance with Section XV (Notices).

- At the time of payment, Defendants shall send notice that payment has been made: (i) to EPA via email at cinwd acctsreceivable@epa.gov or via regular mail at EPA Cincinnati Finance Office, 26 W. Martin Luther King Drive, Cincinnati, Ohio 45268; and (ii) to DOJ via email or regular mail in accordance with Section XV; and (iii) to EPA in accordance with Section XV. Such notice shall state that the payment is for the civil penalty owed under the Consent Decree in United States v. Sophia Lawson Clark, in her capacity as Administrator of the Estate of Scott Lawson, et al. and shall reference the civil action number 5:23-cv-01650, CDCS Number and DJ case number 90-5-1-1-12437.
- Defendants shall not deduct any penalties paid under this Decree 12. under this Section or Section IX (Stipulated Penalties) in calculating their federal income tax.

#### VI. **COMPLIANCE REQUIREMENTS**

13. The EPA and Defendants shall meet quarterly, beginning three (3) months after the Effective Date, to discuss the extent to which occupancy at the Park or the MDD has significantly changed, e.g., fifteen (15%) percent or more, and whether such significant change would impact the Defendants' ability to meet the requirements under this Section. EPA and the Defendants may discuss during these quarterly meetings whether changes to the occupancy or MDD should lead to an Adjustment of the Compliance Requirements. Any request by the Defendants for an Adjustment of the Compliance Requirements shall be supported by documentary evidence. EPA and the Defendants shall meet and confer to reach an agreement regarding such an Adjustment first. In the event that the Parties cannot

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reach an agreement, the Parties may use the mediation services of Magistrate Judge David T. Bristow or another mediator of this Court to facilitate discussions. If the Parties cannot reach an agreement using the mediation services, either Party may invoke the Dispute Resolutions procedures under Section XI. Adjustments to this Section VI (Compliance Requirements) due to significant changes in the occupancy or MDD shall be made by subsequent written agreement signed by all the Parties (or by court under Section XI – Dispute Resolution).

- Certified Public Water System Operator. Defendants have retained, 14. with EPA's approval, James Clark as a Certified Public Water System Operator and James Dowling as a backup Certified Public Water System Operator. The Certified Public Water System Operator or backup Certified Public Water System Operator must operate and maintain the Public Water System and be on-site no less than seven (7) Days per week until the alarms described in Paragraph 17 below are installed and functioning as designed. After the alarms described in Paragraph 17 are installed and functioning as intended, the Certified Public Water System Operator and/or the backup Certified Public Water System Operator must be onsite as necessary to operate the Public Water System and meet all SDWA requirements. If neither Certified Public Water System Operator is on-site on any day, one must be designated as the on-call Certified Public Water System Operator to respond in-person within three (3) hours to any alarms or reports of concerns from the Park's employees or residents. Any changes to the Certified Public Water System Operator and backup operator must be submitted to EPA for approval 30 Days in advance of the change.
- 15. <u>Standard Operating Procedures.</u> Within forty-five (45) Days of the Effective Date, Defendants shall draft for EPA's approval standard operating procedures to ensure the proper operation of the Public Water System, including both the treatment and distribution systems. The standard operating procedures shall describe the process of determining whether the operating conditions of the

Public Water System are influencing arsenic levels, how to optimize operational parameters to ensure maximum reduction of arsenic, and how to use specific data from sampling and flushing for arsenic treatment operations.

- 16. Compliance Account. Within thirty (30) Days of the Trigger Date, Defendants shall establish an interest-bearing bank account (the "Compliance Account" or "Account"), in the amount of \$20,000 to establish funding for compliance with this Consent Decree, including for any capital improvements or emergency situations. The sole purpose of the Compliance Account shall be for the completion of the Defendants' obligations under this Consent Decree.

  Defendants shall deposit \$20,000 into the Compliance Account every thirty (30)

  Days after the initial deposit. If Defendants deposit more than \$20,000 in a thirty-day period, the overage may be applied toward future deposits. Once Defendants have satisfied their obligations under this Section, Defendants shall be released from funding the Compliance Account. Defendants shall provide a quarterly report to the United States as provided for in Section VIII (Reporting Requirements) describing all Compliance Account activity for the reporting period.
- 17. Alarm System. Within ninety (90) Days of the Trigger Date,
  Defendants shall install an alarm system on the Public Water System for the
  purpose of providing direct alerts to the Certified Public Water System Operator
  and/or the backup Certified Public Water System Operator to ensure the Public
  Water System is appropriately calibrated to keep arsenic in the drinking water
  below 10 parts per billion. The alarms shall provide alerts with respect to carbon
  dioxide, ferric chloride, chlorine levels, backwash, a low level indicator for the
  drinking water storage tanks, and other appropriate parts of the Public Water
  System.
- 18. <u>Continuity of Drinking Water Service Upgrades</u>. Defendants determined the current Maximum Daily Demand for drinking water, based on an occupancy of approximately 209-214 lots, is 120,000 gallons per day. To ensure

the Public Water System can provide uninterrupted drinking water service in the event of an unplanned outage, Defendants shall take the following steps.

- a. Within one (1) Year of the Trigger Date, Defendants shall install storage tank(s) with a capacity of at least 40,000 gallons and an NSF International/American National Standards Institute (NSF/ANSI) 61 standard-approved coating. Each tank shall be plumbed individually so that it may be taken off-line without disrupting the delivery of drinking water from the Public Water System to its consumers. The outlet of each tank shall be fitted with a sample tap prior to entering the distribution system with finished blended water. Each tank shall be filled with treated water and disinfected with NSF/ANSI 60-standard approved chlorine.
- b. Within one (1) Year and thirty (30) Days of the Trigger Date, Defendants shall install a booster pump with a variable frequency drive panel to control the distribution of drinking water through the Public Water System.
- c. Within one (1) Year and sixty (60) Days of the Trigger Date, Defendants shall purchase, store securely, and retain until needed the following critical replacement parts for the Public Water System: a water extraction pump, a disinfection pump, and a ferric oxide pump. If a replacement part is used to repair the Public Water System, Defendants shall purchase, store securely, and retain another replacement part within thirty (30) Days.
- d. Within two (2) Years of the Trigger Date, Defendants shall install additional storage tank(s) with a capacity of at least 40,000 gallons and the specifications, installation instructions, and disinfection procedures described in Paragraph 18.a. above.
- e. Within ninety (90) Days of the Trigger Date, Defendants shall submit to EPA for approval a plan to make up any shortfall between one and

- one-half (1.5) times the MDD and the capacity of the water storage tanks in the event the water extraction pump needs to be replaced. Upon installation of all storage tanks, Defendants shall implement the plan as appropriate.
- 19. <u>Wastewater System Contractor</u>. EPA is providing technical assistance to Defendants for a qualified Wastewater System Contractor to assess the Wastewater System.
- 20. <u>Wastewater System Assessment</u>. Defendants agree to work with the Wastewater System Contractor in good faith and shall provide the necessary information and access to conduct the assessment.
  - a. The Wastewater System Contractor provided by EPA is expected to conduct the assessment according to the following schedule:
    - (1) Site Visit and Evaluation of Existing Facilities: January 2025.
    - (2) Assessment of Existing Conditions: to be completed by February 28, 2025.
    - (3) Alternatives Evaluation: to be completed by June 30, 2025.
    - (4) Alternative Recommendation: to be completed by September 30, 2025.
    - (5) Draft Preliminary Engineering Report: to be completed by January 31, 2026.
    - (6) Development of the Environmental Information

      Document, to include research on potential funding
      sources: to be completed by January 31, 2026.
    - (7) Preliminary Engineering Report Workshop: to be conducted in February 2026.
    - (8) Completion of Preliminary Engineering Report and Environmental Information Document: by March 31,

2026.

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Within sixty (60) days of completion of the Wastewater System b. Contractor's Preliminary Engineering Report and Environmental Information Document, Defendants shall submit to EPA for approval, consistent with Section VII (Deliverables), a Wastewater System Compliance Schedule for implementing each proposed corrective action and any remaining assessment needs to the Wastewater System contained in the Preliminary Engineering Report, with each to be implemented as expeditiously as possible after completion of all Public Water System compliance requirements as set forth in Paragraph 18, along with interim milestones. To the extent the Defendants believe any proposed corrective action in the Preliminary Engineering Report and Environmental Information Document is infeasible, the Defendants shall submit a justification for not including such actions in the Wastewater System Compliance Schedule. The Wastewater System Compliance Schedule shall also provide for implementing all requirements of the Underground Injection Control requirements under 40 C.F.R. Parts 144 through 147, including the requirement to provide an inventory to EPA that includes the following basic information: (1) facility name and location; (2) name and address of legal contact; (3) ownership of facility; (4) nature and type of injection wells (i.e. all multi-family septic tanks); and (5) operating status of injection wells (i.e. all multi-family septic tanks). See 40 C.F.R. §§ 144.26.(a)(1)-(5), 144.83(a)(2)(i).

c. Upon EPA approval of the Wastewater System Compliance Schedule, the requirements of the Schedule shall become enforceable under this Consent Decree and the Defendants shall implement the approved Schedule. The Defendants are responsible for funding this work either with the Compliance Account, with any technical assistance EPA contractors

provide, or a mix of funding from the Compliance Account, technical assistance, or grants.

- 21. <u>Monitoring and Reporting.</u> Defendants shall conduct all required monitoring and reporting under the National Primary Drinking Water Regulations, promulgated at 40 C.F.R. Part 141.
- 22. Permits. Where any compliance obligation under this Section requires Defendants to obtain a federal, tribal, state, or local permit or approval, Defendants shall submit timely and complete applications and take all other actions necessary to obtain all such permits or approvals. Defendants may seek relief under the provisions of Section X (Force Majeure) for any delay in the performance of any such obligation resulting from a failure to obtain, or a delay in obtaining, any permit or approval required to fulfill such obligation, if Defendants have submitted timely and complete applications and have taken all other actions necessary to obtain all such permits or approvals. The failure of a federal, tribal, state, or local entity to issue a permit or approve a timely and complete application shall be considered force majeure as it is contemplated under Section X (Force Majeure), and performance of which obligation requiring that permit shall be suspended during any period in which the permit is not issued.

### VII. DELIVERABLES

- 23. <u>Approval of Deliverables</u>. After review of any plan, report, or other item that is required to be submitted for approval under this Consent Decree, EPA will in writing: approve the submission; approve the submission upon specified conditions; approve part of the submission and disapprove the remainder; or disapprove the submission.
  - a. If EPA approves the submission, Defendants shall take all actions required by the plan, report, or other document, in accordance with the schedules and requirements of the plan, report, or other document, as approved.

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- If EPA conditionally approves or approves the submission only b. in part, Defendants shall, upon written direction from EPA, take all actions required by the approved plan, report, or other item that EPA determines are technically severable from any disapproved portions.
- If EPA disapproves the submission in whole or in part, c. Defendants shall, within thirty (30) days or such other time as the Parties agree to in writing, correct all deficiencies and resubmit the plan, report, or other item, or disapproved portion thereof, for approval, in accordance with the preceding Paragraphs. If the resubmission is approved in whole or in part, Defendants shall proceed in accordance with the preceding Paragraph.
- d. If EPA disapproves in whole or in part a resubmitted plan, report, or other item, or portion thereof, EPA may again require Defendants to correct any deficiencies, in accordance with the preceding Paragraphs.
- If Defendants elect to invoke Dispute Resolution as set forth in Section XI concerning a decision by EPA to disapprove, approve on specified conditions, or modify a deliverable, Defendants shall do so by sending a Notice of Dispute in accordance with Section XV (Notices) within 30 Days (or such other time as the Parties agree to in writing) after receipt of the applicable decision.
- Any stipulated penalties applicable to the original submission, f. as provided in Section IX (Stipulated Penalties), accrue during the forty-five (45) Day period or other specified period, but shall not be payable unless the resubmission is untimely or is disapproved in whole or in part; provided that, if the original submission was so deficient as to constitute a material breach of Defendants' obligations under this Decree, the stipulated penalties applicable to the original submission shall be due and payable notwithstanding any subsequent resubmission.

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#### VIII. **REPORTING REQUIREMENTS**

- 24. Defendants shall submit the following reports to EPA and DOJ at the addresses set forth in Section XV (Notices):
  - By March 31st, June 30th, September 30th, and December 31st of each year after the lodging of this Consent Decree, until termination of this Decree under Section XIX, Defendants shall submit a quarterly report for the preceding three months that includes the status of implementing the requirements provided under Section VI (Compliance Requirements), including records of deposits into and withdrawals from the Compliance Account.
  - b. The report shall also include a description of any noncompliance with the requirements of this Consent Decree and an explanation of the violation's likely cause and of the remedial steps taken, or to be taken, to prevent or minimize such violation. If Defendants violate, or have reason to believe that they may violate, any requirement of this Consent Decree, Defendants shall notify DOJ and EPA of such violation and its likely duration, in writing, within ten business days of the Day Defendants first become aware of the violation, with an explanation of the violation's likely cause and of the remedial steps taken, or to be taken, to prevent or minimize such violation. If the cause of a violation cannot be fully explained at the time the report is due, Defendants shall so state in the report. Defendants shall investigate the cause of the violation and shall then submit an amendment to the report, including a full explanation of the cause of the violation, within 30 Days of the Day Defendants become aware of the cause of the violation. Nothing in this Paragraph or the following Paragraph relieves Defendants of their obligation to provide the notice required by Section X (Force Majeure).
    - By January 31st, February 28th, April 30th, May 31st, July 31st, c.

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- August 31st, October 31st, and November 30th of each year after the lodging of this Consent Decree, until completion of the Compliance Requirements in Section VI, Defendants shall submit an informal monthly summary that includes a brief description of the status of implementing the requirements in Paragraphs 17 through 20.
- Whenever any violation of this Consent Decree or of any applicable 25. permits or any other event affecting Defendants' performance under this Decree may pose an immediate threat to the public health or welfare or the environment, Defendants shall notify EPA at the addresses set forth in Section XV (Notices) as soon as possible, but no later than 24 hours after Defendants first knew of the violation or event. This procedure is in addition to the requirements set forth in the preceding Paragraph.
- Each report Defendants submit under this Section shall be signed by 26. an official of the submitting party and include the following certification:

I certify under penalty of perjury that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I have no personal knowledge that the information submitted is other than true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

- This certification requirement does not apply to emergency or similar 27. notifications where compliance would be impractical.
- 28. The reporting requirements of this Consent Decree do not relieve Defendants of any reporting obligations required by the Act or implementing regulations, or by any other federal, tribal, state, or local law, regulation, permit, or

29. The United States may use any information provided under this Consent Decree in any proceeding to enforce the provisions of this Consent Decree and as otherwise permitted by law.

### IX. <u>STIPULATED PENALTIES</u>

- 30. Defendants shall be liable for stipulated penalties to the United States for violations of this Consent Decree as specified below, unless excused under Section X (Force Majeure). A violation includes failing to perform any obligation required by the terms of this Decree, including any work plan or schedule approved under this Decree, according to all applicable requirements of this Decree and within the specified time schedules established by or approved under this Decree.
- 31. <u>Late Payment of Civil Penalty</u>. If Defendants fail to pay the civil penalty required under Section V (Civil Penalty) when due, Defendants shall pay a stipulated penalty of \$200 per Day for each Day that the payment is late.
  - 32. Compliance Milestones.
  - a. The following stipulated penalties shall accrue per violation per Day for each violation of the requirements identified in subparagraph 32.b:

Penalty Per Violation Per day	Period of Noncompliance	
\$125	1st through 14th Day	
\$250	15th through 30th Day	
\$500	31st Day and beyond	

- b. The Compliance milestones under this Consent Decree are:
  - (1) Maintaining both a Certified Public Water System Operator and a backup Certified Public Water System Operator for the duration of this Consent Decree;

- (2) Submitting standard operating procedures for EPA's approval within forty-five (45) Days of the Effective Date;
- (3) Establishing a Compliance Account within thirty (30) Days of the Trigger Date of this Consent Decree and funding it every 30 days thereafter;
- (4) Installing an alarm system within ninety (90) Days of the Trigger Date;
- (5) Installing tanks and acquiring backup parts as described in Paragraph 18 by their respective deadlines;
- (6) Submitting and implementing the Wastewater System Compliance Schedule as described in Paragraphs 19-20.
- 33. <u>Reporting Requirements</u>. The following stipulated penalties shall accrue per violation per Day for each violation of the reporting requirements of Section VIII (Reporting Requirements), except that no stipulated penalties shall accrue for violation of the reporting requirement in Paragraph 24.c (monthly summaries):

Penalty Per Violation Per Day	Period of Noncompliance
\$100	1st through 14th Day
\$200	15th through 30th Day
\$400	31st Day and beyond

- 34. <u>Transfer of Ownership</u>. If Defendants fail to: (a) provide a copy of this Consent Decree to any proposed transferee; (b) provide written notice to the United States at least 30 Days prior to any transfer of any portion of the Park; or (c) provide a copy of the proposed written agreement with the transferee as required by Paragraph 4, Defendants shall pay a stipulated penalty of \$2000 per occurrence.
- 35. Stipulated penalties under this Section shall begin to accrue on the Day after performance is due or on the Day a violation occurs, whichever is

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applicable, and shall continue to accrue until performance is satisfactorily completed or until the violation ceases. Stipulated penalties shall accrue simultaneously for separate violations of this Consent Decree.

- Defendants shall pay any stipulated penalty within thirty (30) Days of 36. receiving the United States' written demand.
- The United States may in the unreviewable exercise of its discretion, 37. reduce or waive stipulated penalties otherwise due it under this Consent Decree.
- Stipulated penalties shall continue to accrue as provided in Paragraph 38. 35 during any Dispute Resolution, but need not be paid until the following:
  - If the dispute is resolved by agreement of the Parties or by a decision of EPA that is not appealed to the Court, Defendants shall pay accrued penalties determined to be owing, together with interest, to the United States within 30 Days of the effective date of the agreement or the receipt of EPA's decision or order.
  - If the dispute is appealed to the Court and the United States b. prevails in whole or in part, Defendants shall pay all accrued penalties determined by the Court to be owing, together with interest, within 60 Days of receiving the Court's decision or order, except as provided in subparagraph c, below.
  - If any Party appeals the District Court's decision, Defendants shall pay all accrued penalties determined to be owing, together with interest, within 15 Days of receiving the final appellate court decision.
- Defendants shall pay stipulated penalties owing to the United States in 39. the manner set forth in Paragraph 10 and with the confirmation notices required by Paragraph 11, except that the transmittal letter shall state that the payment is for stipulated penalties and shall state for which violation(s) the penalties are being paid.
  - If Defendants fail to pay stipulated penalties according to the terms of 40.

this Consent Decree, Defendants shall be liable for interest on such penalties, as provided for in 28 U.S.C. § 1961, accruing as of the date payment became due. Nothing in this Paragraph shall be construed to limit the United States from seeking any remedy otherwise provided by law for Defendants' failure to pay any stipulated penalties.

- 41. The payment of penalties and interest, if any, shall not alter in any way Defendants' obligation to complete the performance of the requirements of this Consent Decree.
- 42. <u>Non-Exclusivity of Remedy</u>. Stipulated penalties are not the United States' exclusive remedy for violations of this Consent Decree. Subject to the provisions of Section XIII (Effect of Settlement/Reservation of Rights), the United States expressly reserves the right to seek any other relief it deems appropriate for Defendants' violation of this Decree or applicable law, including but not limited to an action against Defendants for statutory penalties, additional injunctive relief, mitigation or offset measures, and/or contempt. However, the amount of any statutory penalty assessed for a violation of this Consent Decree shall be reduced by an amount equal to the amount of any stipulated penalty assessed and paid under this Consent Decree.

## X. <u>FORCE MAJEURE</u>

43. "Force Majeure," for purposes of this Consent Decree, is defined as any event arising from causes beyond the control of Defendants, of any entity controlled by Defendants, or of Defendants' contractors that delays or prevents the performance of any obligation under this Consent Decree despite Defendants' best efforts to fulfill the obligation. The requirement that Defendants exercise "best efforts to fulfill the obligation" includes using best efforts to anticipate any potential force majeure event and best efforts to address the effects of any potential force majeure, such that the delay and any adverse effects of the delay are minimized.

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"Force Majeure" does not include Defendants' financial inability to perform any obligation under this Consent Decree.

- If any event occurs or has occurred that may delay the performance of 44. any obligation under this Consent Decree, whether or not caused by a force majeure event, Defendants shall notify EPA as provided in Section XV within 72 hours of when Defendants first knew that the event might cause a delay. Within seven (7) Days thereafter, Defendants shall provide in writing to EPA an explanation and description of the reasons for the delay; the anticipated duration of the delay; all actions taken or to be taken to prevent or minimize the delay; a schedule for implementation of any measures to be taken to prevent or mitigate the delay or the effect of the delay; Defendants' rationale for attributing such delay to a force majeure event if it intends to assert such a claim; and a statement as to whether, in the opinion of Defendants, such event may cause or contribute to an endangerment to public health, welfare or the environment. Defendants shall include with any notice all available documentation supporting the claim that the delay was attributable to a force majeure. Failure to comply with the above requirements shall preclude Defendants from asserting any claim of force majeure for that event for the period of time of such failure to comply, and for any additional delay caused by such failure. Defendants shall be deemed to know of any circumstance of which Defendants, any entity controlled by Defendants, or Defendants' contractors knew or should have known.
- If EPA agrees that the delay or anticipated delay is attributable to a 45. force majeure event, the time for performance of the obligations under this Consent Decree that are affected by the force majeure event will be extended by EPA for such time as is necessary to complete those obligations. An extension of the time for performance of the obligations affected by the force majeure event shall not, of itself, extend the time for performance of any other obligation. EPA will notify Defendants in writing of the length of the extension, if any, for performance of the

- 46. If EPA does not agree that the delay or anticipated delay has been or will be caused by a force majeure event, EPA will notify Defendants in writing of its decision.
- 47. If Defendants elect to invoke the dispute resolution procedures set forth in Section XI (Dispute Resolution), they shall do so no later than 15 Days after receipt of EPA's notice. In any such proceeding, Defendants shall have the burden of demonstrating by a preponderance of the evidence that the delay or anticipated delay has been or will be caused by a Force Majeure event, that the duration of the delay or the extension sought was or will be warranted under the circumstances, that best efforts were exercised to avoid and mitigate the effects of the delay, and that Defendants complied with the requirements of Paragraphs 43 and 44. If Defendants carry this burden, the delay at issue shall be deemed not to be a violation by Defendants of the affected obligation of this Consent Decree identified to EPA and the Court.

## XI. <u>DISPUTE RESOLUTION</u>

- 48. Unless otherwise expressly provided for in this Consent Decree, the dispute resolution procedures of this Section shall be the exclusive mechanism to resolve disputes arising under or with respect to this Consent Decree. Defendants' failure to seek resolution of a dispute under this Section shall preclude Defendants from raising any such issue as a defense to an action by the United States to enforce any obligation of Defendants arising under this Decree.
- 49. <u>Informal Dispute Resolution</u>. Any dispute subject to Dispute Resolution under this Consent Decree shall first be the subject of informal negotiations. The dispute shall be considered to have arisen when Defendants send DOJ and EPA a written Notice of Dispute. Such Notice of Dispute shall state clearly the matter in dispute. The period of informal negotiations shall not exceed 20 Days from the date the dispute arises, unless that period is modified by written

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- agreement. Upon mutual agreement, the Parties may use the mediation services of Magistrate Judge David T. Bristow or another mediator of this Court to facilitate informal negotiations. If the Parties cannot resolve a dispute by informal negotiations then the position advanced by the United States shall be considered binding unless, within 21 Days after the conclusion of the informal negotiation period, Defendants invoke formal dispute resolution procedures as set forth below.
- Formal Dispute Resolution. Defendants shall invoke formal dispute 50. resolution procedures, within the time period provided in the preceding Paragraph, by sending DOJ and EPA a written Statement of Position regarding the matter in dispute. The Statement of Position shall include, but need not be limited to, any factual data, analysis, or opinion supporting Defendants' position and any supporting documentation relied upon by Defendants.
- 51. The United States will send Defendants its Statement of Position within 45 Days of receipt of Defendants' Statement of Position. The United States' Statement of Position shall include, but need not be limited to, any factual data, analysis, or opinion supporting that position and any supporting documentation relied upon by the United States. The United States' Statement of Position is binding on Defendants unless Defendants file a motion for judicial review of the dispute in accordance with the following Paragraph.
- Judicial Dispute Resolution. Defendants may seek judicial review of 52. the dispute by filing with the Court and serving on the United States a motion requesting judicial resolution of the dispute. The motion (a) must be filed within ten (10) Days of receipt of the United States' Statement of Position under the preceding Paragraph; (b) may not raise any issue not raised in informal dispute resolution under Paragraph 49, unless the Plaintiffs raise a new issue of law or fact in the Statement of Position; (c) shall contain a written statement of Defendants' position on the matter in dispute, including any supporting factual data, analysis, opinion, or documentation, and (d) shall set forth the relief requested and any

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schedule within which the dispute must be resolved for orderly implementation of the Consent Decree.

- 53. The United States shall respond to Defendants' motion within the time period allowed by the Local Rules of this Court. Defendants may file a reply memorandum, to the extent permitted by the Local Rules.
  - 54. Standard of Review
  - Disputes Concerning Matters Accorded Record Review. a. Except as otherwise provided in this Consent Decree, in any dispute brought under Paragraph 52 pertaining to the adequacy or appropriateness of plans, procedures to implement plans, schedules or any other items requiring approval by EPA under this Consent Decree; the adequacy of the performance of work undertaken pursuant to this Consent Decree; and all other disputes that are accorded review on the administrative record under applicable principles of administrative law, Defendants shall have the burden of demonstrating, based on the administrative record, that the position of the United States is arbitrary and capricious or otherwise not in accordance with law. The administrative record of the dispute shall be maintained by EPA and shall contain all Statements of Position, including supporting documentation, submitted under this Section. Where appropriate, EPA may allow submission of supplemental statements of position by the parties to the dispute.
  - b. <u>Other Disputes</u>. Except as otherwise provided in this Consent Decree, in any other dispute brought under Paragraph 52, Defendants shall bear the burden of demonstrating that its position complies with this Consent Decree and better furthers the Objective of the Consent Decree.
- 55. The invocation of dispute resolution procedures under this Section shall not, by itself, extend, postpone, or affect in any way any obligation of Defendants under this Consent Decree, unless and until final resolution of the

dispute so provides. Stipulated penalties with respect to the disputed matter shall continue to accrue from the first Day of noncompliance, but payment shall be stayed pending resolution of the dispute as provided in Paragraph 35. If Defendants do not prevail on the disputed issue, stipulated penalties shall be assessed and paid as provided in Section IX (Stipulated Penalties).

#### XII. INFORMATION COLLECTION AND RETENTION

- 56. The United States and its representatives, including attorneys, contractors, and consultants, shall have the right of entry into any part of the Park covered by this Consent Decree, at all reasonable times, upon presentation of credentials, to:
  - a. monitor the progress of activities required under this Consent Decree;
  - b. verify any data or information submitted to the United States in accordance with the terms of this Consent Decree;
  - c. obtain samples and, upon request, splits of any samples

    Defendants or their representatives, contractors, or consultants have taken;
  - d. obtain documentary evidence, including photographs and similar data; and
    - e. assess Defendants' compliance with this Consent Decree.
- 57. Upon request, Defendants shall provide EPA or its authorized representatives splits of any samples Defendants have taken. Upon request, EPA shall provide Defendants splits of any samples EPA has taken.
- 58. Until five years after the termination of this Consent Decree,
  Defendants shall retain, and shall instruct its contractors and agents to preserve, all
  non-identical copies of all documents, records, or other information (including
  documents, records, or other information in electronic form) in its or its
  contractors' or agents' possession or control, or that come into its or its
  contractors' or agents' possession or control, and that relate in any manner to

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Defendants' performance of its obligations under this Consent Decree. This information-retention requirement shall apply regardless of any contrary corporate or institutional policies or procedures. At any time during this informationretention period, upon request by the United States, Defendants shall provide copies of any documents, records, or other information required to be maintained under this Paragraph.

- At the conclusion of the information-retention period provided in the 59. preceding Paragraph, Defendants shall notify the United States at least ninety (90) Days prior to the destruction of any documents, records, or other information subject to the requirements of the preceding Paragraph and, upon request by the United States, Defendants shall deliver any such documents, records, or other information to EPA. Defendants may assert that certain documents, records, or other information is privileged under the attorney-client privilege or any other privilege recognized by federal law. If Defendants assert such a privilege, it shall provide the following: (a) the title of the document, record, or information; (b) the date of the document, record, or information; (c) the name and title of each author of the document, record, or information; (d) the name and title of each addressee and recipient; (e) a description of the subject of the document, record, or information; and (f) the privilege asserted by Defendants. However, no documents, records, or other information created or generated under the requirements of this Consent Decree shall be withheld on grounds of privilege.
- 60. Defendants may also assert that information required to be provided under this Section is protected as Confidential Business Information ("CBI") under 40 C.F.R. Part 2. As to any information that Defendants seek to protect as CBI, Defendants shall follow the procedures set forth in 40 C.F.R. Part 2.
- 61. This Consent Decree in no way limits or affects any right of entry and inspection, or any right to obtain information, the United States has under applicable federal laws, regulations, or permits, nor does it limit or affect any duty

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or obligation of Defendants to maintain documents, records, or other information imposed by applicable federal, tribal, state or local laws, regulations, or permits.

#### XIII. EFFECT OF SETTLEMENT/RESERVATION OF RIGHTS

- This Consent Decree fully and finally resolves the civil claims of the 62. United States for the violations alleged in the Complaint filed in this action through the date of lodging.
- 63. The United States reserves all legal and equitable remedies available to enforce the provisions of this Consent Decree. This Consent Decree shall not be construed to limit the rights of the United States to obtain penalties or injunctive relief under the SDWA or its implementing regulations, or under other federal laws, regulations, or permit conditions, except as expressly specified in Paragraph 62. The United States further reserves all legal and equitable remedies to address any conditions if there is or may be an imminent and substantial endangerment to the public health or welfare or the environment arising at, or posed by, the Park's Public Water and Wastewater Systems, whether related to the violations addressed in this Consent Decree or otherwise.
- Except with respect to claims that have been specifically resolved under Paragraph 62, which are expressly carved out of this Paragraph, in any subsequent administrative or judicial proceeding initiated by the United States for injunctive relief, civil penalties, other appropriate relief relating to the Park, Defendants shall not assert, and may not maintain, any defense or claim based upon the principles of waiver, res judicata, collateral estoppel, issue preclusion, claim preclusion, claim-splitting, or other defenses based upon any contention that the claims raised by the United States in the subsequent proceeding were or should have been brought in the instant case.
- 65. This Consent Decree is not a permit, or a modification of any permit, under any federal, tribal, state, or local laws or regulations. Defendants are responsible for achieving and maintaining complete compliance with all applicable

As to DOJ by mail:

federal, tribal, state, and local laws, regulations, and permits; and Defendants' compliance with this Consent Decree shall be no defense to any action commenced under any such laws, regulations, or permits, except as set forth herein. The United States does not, by its consent to the entry of this Consent Decree, warrant or aver in any manner that Defendants' compliance with any aspect of this Consent Decree will result in compliance with provisions of the SDWA, 42 U.S.C. §§ 300h and 300i, *et seq.*, or with any other provisions of federal, tribal, state, or local laws, regulations, or permits.

- 66. This Consent Decree does not limit or affect the rights of Defendants or of the United States against any third parties, not party to this Consent Decree, nor does it limit the rights of third parties, not party to this Consent Decree, against Defendants, except as otherwise provided by law.
- 67. This Consent Decree shall not be construed to create rights in, or grant any cause of action to, any third party not party to this Consent Decree.

#### XIV. <u>COSTS</u>

68. The Parties shall bear their own costs of this action, including attorneys' fees, except that the United States shall be entitled to collect the costs (including attorneys' fees) incurred in any action necessary to collect any portion of the civil penalty or any stipulated penalties due but not paid by Defendants.

### XV. <u>NOTICES</u>

69. Unless otherwise specified in this Decree, whenever notifications, submissions, or communications are required by this Consent Decree, they shall be made in writing and sent by mail or email, with a preference for email, addressed as follows:

As to DOJ by email (preferred):eescdcopy.enrd@usdoj.gov Re: DJ # 90-5-1-1-12437

EES Case Management Unit

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Environment and Natural Resources
Division

U.S. Department of Justice

P.O. Box 7611

Washington, D.C. 20044-7611

Re: DJ # 90-5-1-1-12437

As to EPA by email: boesch.nathaniel@epa.gov torres.lawrence@epa.gov

As to Defendants: Sophia Lawson Clark (email preferred) 1669 Croton Street Beaumont, CA 92223

Email: slgoat\_s11@yahoo.com

Mark Mazda

Law Office of Mark Mazda 2601 Main Street, Suite 1200

Irvine, CA 92614

Email: mark@markmazda.com

- 70. Any Party may, by written notice to the other Parties, change its designated notice recipient or notice address provided above.
- 71. Notices submitted under this Section shall be deemed submitted upon mailing or transmission by email, unless otherwise provided in this Consent Decree or by mutual agreement of the Parties in writing.

## XVI. <u>EFFECTIVE DATE</u>

72. The Effective Date of this Consent Decree shall be the date upon which the Court enters this Consent Decree or the Court grants a motion to enter the Consent Decree, whichever occurs first, as recorded on the Court's docket.

## XVII. <u>RETENTION OF JURISDICTION</u>

73. The Court shall retain jurisdiction over this case until termination of this Consent Decree, for the purpose of resolving disputes arising under this

Decree or entering orders modifying this Decree, under Sections XI (Dispute Resolution) and XVIII (Modification), or effectuating or enforcing compliance with the terms of this Decree.

#### XVIII. MODIFICATION

- 74. The terms of this Consent Decree may be modified only by a subsequent written agreement signed by all the Parties. Where the modification constitutes a material change to this Decree, it shall be effective only upon approval by the Court.
- 75. Any disputes concerning modification of this Decree shall be resolved under Section XI (Dispute Resolution), provided, however, that instead of the burden of proof provided by Paragraph 54, the Party seeking the modification bears the burden of demonstrating that it is entitled to the requested modification in accordance with Federal Rule of Civil Procedure 60(b).

#### XIX. <u>TERMINATION</u>

- 76. After Defendants have completed the requirements of Section VI (Compliance Requirements), have paid the civil penalty and any accrued stipulated penalties as required by this Consent Decree and have remained in material compliance with the SDWA for five (5) consecutive years following the Effective Date of this Consent Decree, Defendants may serve upon the United States a Request for Termination, stating that Defendants have satisfied those requirements, together with all necessary supporting documentation.
- 77. Following receipt by the United States of Defendants Request for Termination, the Parties shall confer informally concerning the Request and any disagreement that the Parties may have as to whether Defendants have satisfactorily complied with the requirements for termination of this Consent Decree. If the United States agrees that the Decree may be terminated, the Parties shall submit, for the Court's approval, a joint stipulation terminating the Decree.

78. If the United States does not agree that the Decree may be terminated, Defendants may invoke Dispute Resolution under Section XI. However, Defendants shall not seek Dispute Resolution of any dispute regarding termination until 30 Days after service of its Request for Termination.

#### XX. <u>PUBLIC PARTICIPATION</u>

79. This Consent Decree shall be lodged with the Court for a period of not less than 30 Days for public notice and comment in accordance with 28 C.F.R. § 50.7. The United States reserves the right to withdraw or withhold its consent if the comments regarding the Consent Decree disclose facts or considerations indicating that the Consent Decree is inappropriate, improper, or inadequate. Defendants consent to entry of this Consent Decree without further notice and agree not to withdraw from or oppose entry of this Consent Decree by the Court or to challenge any provision of the Decree, unless the United States has notified Defendants in writing that it no longer supports entry of the Decree.

### XXI. <u>SIGNATORIES/SERVICE</u>

- 80. Each undersigned representative of Defendants and the Assistant Attorney General for the Environment and Natural Resources Division of the Department of Justice identified on the DOJ signature page below, certifies that he or she is fully authorized to enter into the terms and conditions of this Consent Decree and to execute and legally bind the Party he or she represents to this document.
- 81. This Consent Decree may be signed in counterparts, and its validity shall not be challenged on that basis. Defendants agree to accept service of process by mail or email with respect to all matters arising under or relating to this Consent Decree and to waive the formal service requirements set forth in Rules 4 and 5 of the Federal Rules of Civil Procedure and any applicable Local Rules of this Court including, but not limited to, service of a summons.

#### XXII. <u>INTEGRATION</u>

82. This Consent Decree, including deliverables that are subsequently approved under this Decree, constitutes the entire agreement among the Parties regarding the subject matter of the Decree and supersedes all prior representations, agreements and understandings, whether oral or written, concerning the subject matter of the Decree herein.

#### XXIII. 26 U.S.C. SECTION 162(f)(2)(A)(ii) IDENTIFICATION

83. For purposes of the identification requirement in Section 162(f)(2)(A)(ii) of the Internal Revenue Code, 26 U.S.C. § 162(f)(2)(A)(ii), and 26 C.F.R. § 1.162-21(b)(2), performance of Section II (Applicability), Paragraph 5; Section VI (Compliance Requirements), Paragraphs 13-22; Section VII (Deliverables), Paragraph 23.a-b.; Section VIII (Reporting Requirements), Paragraphs 24-26; and Section XII (Information Collection and Retention), Paragraphs 56-59, is restitution, remediation, or required to come into compliance with law.

### XXIV. <u>HEADINGS</u>

84. Headings to the Sections and Subsections of this Consent Decree are provided for convenience and do not affect the meaning or interpretation of the provisions of this Consent Decree.

## XXV. FINAL JUDGMENT

85. Upon approval and entry of this Consent Decree by the Court, this Consent Decree shall constitute a final judgment of the Court as to the United States and Defendants.

## XXVI. <u>APPENDICES</u>

86. The following Appendices are attached to and part of this Consent Decree: "Appendix A" is the 2021 Emergency Administrative Order issued on

September 14, 2021, and the Amended Emergency Administrative Order issued on June 13, 2023.

	Case 5:23-cv-01650-MRA-DTB Document 43-1 Filed 01/16/25 Page 37 of 57 Pag ID #:292	je
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7	HON. MÓNICA RAMÍREZ ALMADANI	
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1		FOR THE UNITED STATES OF AMERICA:
2	1/16/2025	TODD KIM
3	Date	Assistant Attorney General
4		Environment and Natural Resources Division U.S. Department of Justice
5		PATRICIA Digitally signed by PATRICIA MCKENNA
6		MCKENNA Date: 2025.01.16 08:32:15-05'00'
7		Patricia McKenna Deputy Section Chief
8		Environmental Enforcement Section
9		Environment and Natural Resources Division
10		U.S. Department of Justice
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13		/s/ Richard S. Greene IV
14		Richard S. Greene IV Senior Trial Attorney
15		Environmental Enforcement Section
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Case 5:23-cv-01650-MRA-DTB Document 43-1 Filed 01/16/25 Page 38 of 57 Page ID #:293

FOR THE U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION IX:

Suzanne Andrews

Regional Counsel U.S. Environmental Protection Agency, Region IX

Nathaniel Boesch

**Assistant Regional Counsel** 

U.S. Environmental Protection Agency, Region IX Office of Regional Counsel

FOR THE U.S. ENVIRONMENTAL PROTECTION AGENCY, OFFICE OF ENFORCEMENT AND COMPLIANCE ASSURANCE:

Joseph G. Theis Acting Director

Water Enforcement Division Office of Civil Enforcement

Office of Enforcement and Compliance Assurance U.S. Environmental Protection Agency

Natalia Cabrera Attorney Adviser

Municipal Enforcement Branch

Water Enforcement Division

Office of Civil Enforcement

Office of Enforcement and Compliance Assurance U.S. Environmental Protection Agency

Document 43-1 Case 5:23-cv-01650-MRA-DTB Filed 01/16/25 Page 41 of 57 Page ID #:296

In her capacity as Administrator

**APPENDIX A** 

2021 Emergency Administrative Order issued on September 14, 2021, and the Amended Emergency Administrative Order issued on June 13, 2023.

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

75 Hawthorne Street San Francisco, CA 94105-3901

)	Docket No. PWS-AO-2021-6000
)	Proceedings Pursuant To Section
)	1431 of the Safe Drinking Water Act,
)	42 U.S.C. § 300i
n )	
)	EMERGENCY ADMINISTRATIVE ORDER
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#### I. AUTHORITY

- 1. The Enforcement and Compliance Assurance Division for Region 9 of the U.S. Environmental Protection Agency ("EPA") issues this Emergency Administrative Order ("Order") to Oasis Mobile Home Park; the Estate of Scott Lawson Sr.; Cheweka Salazar Lawson; Sophia Lawson; Scott Lawson Jr.; Martin Lawson; Kim Lawson Jr.; Rose Saubel; and Julie Lawson (collectively, the "Respondents") pursuant to EPA's authority under Section 1431(a) of the Safe Drinking Water Act ("SDWA"), 42 U.S.C. § 300i(a). The undersigned officials have been properly delegated this authority.
- 2. EPA has primary enforcement responsibility for the SDWA public water system supervision program on the Torres Martinez Desert Cahuilla Indians Reservation ("Reservation"). No other governmental authority has applied for or been approved to administer the program on the Reservation.
- 3. EPA may issue an Order pursuant to Section 1431(a) of the SDWA, 42 U.S.C. § 300i(a), when a contaminant is present in or is likely to enter a public water system, which may present an imminent and substantial endangerment to the health of persons, and appropriate state and local authorities have not acted to protect the health of such persons.

### II. FINDINGS OF FACT AND CONCLUSIONS OF LAW

#### A. Background and Legal Authorities

- 4. Based upon the facts set forth in Section II.B of this Order, EPA has determined that contaminants are present or likely to enter the Oasis Mobile Home Park ("Oasis") Public Water System (the "System"), which serves water for human consumption through approximately 390 service connections to approximately 1,100 persons located on the Reservation at 88740 Avenue 70, Thermal, California 92274. As a result, the situation may present an imminent and substantial endangerment to the health of persons pursuant to Section 1431(a) of SDWA.
- 5. The System is located on Allotment 19 within the Reservation. The U.S. Bureau of Indian Affairs ("BIA") records indicate that Allotment 19 was created in 1927. In 1964, a Fee Patent was issued for a 1/3 undivided interest to Lillian Lopez Grapevine, who is not an enrolled member of the Torres Martinez Desert Cahuilla Indians. The remaining 2/3 undivided interest in the Allotment remains held in trust by the BIA for the benefit of members of the Lawson family, including Scott Lawson Sr., who held a 1/6 undivided interest in the Allotment until his passing on May 4, 2021. Martin Lawson holds another 1/3 undivided interest in the Allotment. Kim Lawson Jr., Julie Lawson, and Rose Saubel jointly hold the remaining 1/6 undivided share of the Allotment.
- 6. Cheweka Salazar Lawson, Sophia Lawson, and Scott Lawson Jr., who are Scott Lawson Sr.'s children, are currently operating the System, either directly or through the employment of an operator of the System.
- 7. Respondents Estate of Scott Lawson, Sr., Martin Lawson, Kim Lawson, Jr., Julie Lawson, and Rose Saubel all have ownership interests in the trust land on which the System is located, and therefore currently own all or part of the System.
- 8. As a result, Respondents collectively own and/or operate a "public water system" within the meaning of Section 1401(4) of the SDWA, 42 U.S.C. § 300f(4), and 40 C.F.R. § 141.2.
- 9. Respondents' ownership and/or operation of a public water system makes each a "supplier of water" within the meaning of Section 1401(5) of the SDWA, 42 U.S.C. § 300f(5), and 40 C.F.R. § 141.2, and subject to the requirements of Part B of the SDWA, 42 U.S.C. § 300g et seq., and its implementing regulations at 40 C.F.R. Part 141.
- 10. Respondents are each an individual and therefore each is a "person" as that term is defined in the Act, 42 U.S.C. § 300f(12), and 40 C.F.R. § 141.2.
- 11. The System, which regularly serves at least twenty-five (25) year-round residents, is a "community water system" ("CWS") within the meaning of Section 1401(15) of the SDWA, 42 U.S.C. § 300f(15), and 40 C.F.R. § 141.2.

- 12. The SDWA's National Primary Drinking Water Regulations ("NPDWRs") at 40 C.F.R. § 141.62(b)(16) establish the Maximum Contaminant Level ("MCL") for arsenic at 10 parts per billion ("ppb").
- 13. The System is solely supplied by groundwater that has naturally occurring arsenic levels above the MCL of 10 ppb.
- 14. In order to meet the MCL, the System treats the water for arsenic using an Environgen Technologies coagulation filtration system, which uses a proprietary media ("Treatment System").
- 15. EPA brought previous civil administrative enforcement actions against the late Scott Lawson Sr. and his sole proprietorship, Oasis.
- 16. In September 2004, EPA issued an Administrative Order to Scott Lawson Sr. and Oasis for failure to monitor and report for numerous SDWA chemical and microbiological contaminants. In September 2007, EPA, Scott Lawson Sr., and Oasis entered into a Consent Agreement and Final Order regarding SDWA monitoring and reporting violations, among others, that included an \$18,000 penalty.
- 17. In August 2019, EPA issued an Emergency Administrative Order to Scott Lawson Sr. and Oasis due to high arsenic levels ranging from 89 ppb to 97 ppb in the treated water at the Entry Point to the Distribution System ("EPDS").
- 18. In September 2020, EPA issued a second Emergency Administrative Order to Scott Lawson Sr. and Oasis due to high arsenic levels ranging from 78 ppb to 90 ppb in the treated water found not only at the EPDS, as was the case in 2019, but also found in residential homes.
- 19. Prior to issuing these Emergency Administrative Orders, including this Order, EPA consulted with tribal and local authorities and confirmed they have not acted to protect the health of persons in this instance.
- 20. Through their actions or inactions, as owners and/or operators of the System, Respondents have collectively failed to ensure that the System is meeting the arsenic MCL, as described below in Paragraphs 26 to 34.
- 21. Through their actions or inactions, Respondents have also caused or contributed to the endangerment of the Oasis consumers from arsenic, a contaminant, present in the System by not taking proper action to address the high levels of arsenic, as described below in Paragraphs 26 to 34.
- 22. The EPA has determined that this Order is necessary to protect public health for the following reasons:

#### B. Endangerment Caused by Contaminants in the System

- 23. Exposure to arsenic may result in both acute and chronic health effects for humans. Arsenic is a known carcinogen and consuming water with high levels of arsenic over many years can increase the chance of lung, bladder, and skin cancers, as well as heart disease, diabetes, and neurological damage.
- 24. The Treatment System, an Environgen Technologies coagulation filtration system, was designed to treat water with arsenic at a range of 10 to 19 ppb. It was also designed to operate with a pH range around 8.0 pH, but not necessarily higher or lower pH levels.
- 25. A sanitary survey performed on February 25, 2020 showed that the Distribution System at Oasis is made up of 1, 2, 3, 4, 6 and 8-inch PVC pipe. Many of the homes served by the Distribution System have galvanized pipe, PVC, and copper. At the time, the primary source of raw water for the System came from Well #1.

# <u>High Arsenic Levels Currently in the Distribution System</u> <u>and Historically at the EPDS from Well #1</u>

- 26. On July 13, 2020, a community group conducted arsenic tests at taps in homes at Oasis showing arsenic levels of 70, 40, and 30 ppb at three of the homes.
- 27. Follow-up sampling by the community group on July 30, 2020 showed arsenic levels in the same three homes previously sampled at Oasis were 84, 83, and 86 ppb.
- 28. Between October 31, 2019 and August 26, 2020, the System collected twenty-nine (29) samples at the EPDS, and all arsenic results were below the MCL. The System conducted weekly sampling through May 2020 and then monthly sampling until July 2020.
- 29. On August 26, 2020, Scott Lawson Sr.'s representatives took samples in individual homes, at a water storage tank and at the EPDS. The arsenic level taken at the taps of residential homes ranged from 78 to 90 ppb, the water storage tank was at 87 ppb, and EPDS was at 80 ppb.
- 30. Based on the sampling described above, EPA has determined that arsenic is likely accumulating in the System's piping and storage of the Distribution System and adhering to the plumbing infrastructure of residential homes, thereby exposing residents to arsenic concentrations significantly higher than the MCL even when levels at the EPDS are meeting the MCL.

# High Arsenic Levels Currently at the EPDS from Well #2

31. On August 22, 2020, due to a failure of Well #1 resulting in a reduced flow of source water and a high level of sand and clay accumulation at the Treatment System, Scott Lawson Sr. and Oasis switched to another well, Well #2, as the primary source of water for the System. Well #2 has significantly higher levels of arsenic and pH than Well #1.

- 32. From August 2020 to August 2021, the System collected 16 compliance samples at the EPDS and all the results have been above the MCL. The sample collected on August 18, 2021 was 93 ppb.
- 33. Given that raw water from Well #2 has natural arsenic levels of up to 100 ppb and a pH over 9.0, the Treatment System, based upon its current design and operation, is not reliably and consistently treating the arsenic in the raw water from Well #2 to levels below the arsenic MCL.
- 34. As a result of the Treatment System not currently treating arsenic in the raw water from Well #2 to a level below the arsenic MCL, residents are potentially being exposed to arsenic concentrations significantly above the MCL.

#### III. <u>EMERGENCY ORDER</u>

#### A. <u>Intent to Comply</u>

35. By September 17, 2021, Respondents must individually notify EPA in writing of their intent to comply with the terms of this Order. To satisfy this requirement, Respondents must each email the EPA points of contact identified below in Paragraph 61.

#### B. Alternative Water and Alternative Water Supply Plan

- 36. Respondents shall provide an alternative source of water (e.g., bottled water) to customers starting no later than September 15, 2021 by 5:00 pm each day. This water source must meet all applicable SDWA requirements at 40 C.F.R. Part 141. Respondents shall provide an alternative source of water to its customers of at least one gallon of potable water per day per person with no direct or indirect costs to customers (including any rent increases or additional fees) until at least such time as EPA notifies Respondents in writing that they may discontinue supplying an alternative source of water to the System's customers.
- 37. Notwithstanding the requirement of Paragraph 36, above, by September 17, 2021, Respondents shall develop, and submit to EPA for approval in accordance with Paragraph 62, an Alternative Water Source Plan ("AWSP") wherein Respondents will detail how and where they will provide at least one gallon of potable water per day, per person. This per person daily allotment of alternative water must be made accessible to all persons served by the System. Additionally, the AWSP will outline how Respondents plan to inform every person served by the System of how to obtain the alternative water. The AWSP shall describe how Respondents will demonstrate to EPA weekly that alternative water was provided on a daily basis and the number of gallons distributed to each person. The AWSP shall also describe how all persons, including those with disabilities or health issues, will have access to the alternative water. If Respondents provide bottled water as alternative water in accordance with this Order, Respondents must ensure that the bottled water is certified by the International Bottled Water Association ("IBWA") or NSF International.
- 38. Once this AWSP is approved by EPA in writing pursuant to Paragraph 62, Respondents shall

- implement the AWSP within twenty-four (24) hours as the method to ensure compliance with the ongoing alternative water requirement of Paragraph 36. The implementation of the AWSP shall remain in effect until EPA provides written notification to Respondents that AWSP implementation is no longer required.
- 39. No later than twenty-four (24) hours after implementing the AWSP, Respondents shall provide to System users public notice (in English and Spanish) regarding the alternative source of water, along with a description of the health effects associated with arsenic in drinking water. The public notice shall comply with Tier 1 requirement under 40 C.F.R. §§ 141.201 and 141.202.

### C. Certified Operator

40. By September 17, 2021, Respondents shall provide documentation to EPA for approval in accordance with Paragraph 62 that they have retained a certified operator who possesses operator certification credentials of at least level Distribution 1 and Treatment 1 to run the System on a daily basis, including a copy of the operator's certification and signed contract for employment. The water operator must operate and maintain the System and be on-site no less than seven days a week, unless otherwise notified in writing by EPA, and be accessible or available to make water system operations and process control decisions at all times. Respondents shall include in the documentation a plan for a backup operator, including contact information, certification, and a signed contract.

# D. Technical Provider

- 41. By September 21, 2021, Respondents must identify and submit for EPA approval in accordance with Paragraph 62 the names of one or more properly certified technical providers that have sufficient technical and/or engineering knowledge and experience in the areas of drinking water system operations, including the particular Treatment System used by Oasis. The technical providers shall be able to assess the operation of the Treatment System, specifically to address excessive arsenic in the Distribution System and in the raw water from Well #2. The technical providers must also be qualified to assess how to best operate the System to achieve compliance with the arsenic MCL.
- 42. Upon EPA's approval of the technical provider(s) pursuant to Paragraph 62, Respondents shall have forty-eight (48) hours to retain the technical provider(s).

#### E. Distribution System Sampling Plan

43. By October 12, 2021, Respondents shall submit to EPA for approval in accordance with Paragraph 62 a Distribution System Sampling Plan ("Sampling Plan") to identify, throughout the Distribution System at Oasis on an ongoing basis, levels of arsenic, iron, and any other inorganic constituents that the Technical Provider or other reliable source of technical information identifies as potentially precipitating or concentrating arsenic.

- 44. The Sampling Plan shall assess the efficacy of any measures put in place to control arsenic within the Distribution System. The Sampling Plan shall:
  - a) identify sampling locations that are representative of all parts of the Distribution System and all types of premise plumbing;
  - b) measure levels of constituents at tap samples of individual homes within the System;
  - c) require samples be taken after the tap is flushed on full flow for one (1) to two (2) minutes, be collected while the tap is on full flow, and be sent to a State-certified laboratory for analysis;
  - d) require sampling no less than once per week;
  - e) require all laboratory results be transmitted to EPA within twenty-four (24) hours of receiving them.
- 45. The Sampling Plan shall also describe the strategy Respondents will implement to communicate with residents about any effects or impacts the actions from the Sampling Plan will have upon residents. Written notices shall be distributed to residents, and drafts of the notices in English and Spanish shall be included in the Sampling Plan.
- 46. Respondents shall implement the Sampling Plan within two (2) days of EPA's approval of the Sampling Plan pursuant to Paragraph 62, and shall continue implementation until they receive notice from EPA that it is no longer necessary.
- 47. Respondents shall comply with any additional and/or more frequent sampling and analysis requirements determined necessary by EPA following written notice by EPA of any such requirements.
- 48. Respondents shall continue to comply with all applicable monitoring and reporting requirements of the SDWA and the NPDWRs in accordance with 40 C.F.R. Part 141.

#### F. Assessment of Current Operations

- 49. By September 29, 2021, Respondents must prepare and submit for EPA approval in accordance with Paragraph 62, an assessment prepared by the Technical Provider describing the current operations of the Treatment System and the Distribution System ("Assessment of Operations") that contains the items specified in Paragraph 51, below.
- 50. As background, the Treatment System operates by pumping Well #2 source water through a transmission line where prior to treatment, chlorine, carbon dioxide and a ferric chloride solution is injected into the water to produce arsenic-containing floc, a solid. The water is then piped through eight vessels, each containing a proprietary manganese oxide media to remove the floc. The treatment process has a backwash component that cleans the filters by removing the arsenic saturated iron oxides and other particulates that may have been in the filtered water. After the water is filtered through the vessels, it is discharged to storage tanks and then pumped for distribution.

- 51. The Assessment of Operations shall include discussion of the adequacy and/or efficacy of the following current operational elements of the Treatment System to reduce arsenic in the Well #2 source water to levels meeting the arsenic MCL:
  - a) Process flow and design diagrams including operational parameters
  - b) pH adjustments
  - c) Oxidation addition
  - d) Coagulant additions
    - i. Volumetric flowrate of solution(s) required to meet a predetermined dose rate
  - e) Filter media
    - i. Degradation
    - ii. Improper regeneration
  - f) Backwash design
  - g) Waste handling design, procedures and protocols
    - i. Brine/backwash tank
    - ii. Drying bed
  - h) Storage tanks, including the evaluation of all vents, screens, and hatches

The report shall specifically address each element, providing a description of how each functions and documenting any deficiencies or issues that may negatively impact successful operation of the Treatment System.

#### G. Flushing Plan

- 52. By October 12, 2021, Respondents shall submit to EPA for approval in accordance with Paragraph 62 a System-wide (including homes) plan to intermittently flush sitting water from the entire system ("Flushing Plan"). The Flushing Plan shall include a schedule of implementation and be designed in coordination with the results of the Sampling Plan to remove all iron and arsenic from the Distribution System and plumbing within each home.
- 53. The Flushing Plan shall also describe the strategy Respondents will implement to communicate with residents about any effects or impacts the actions from the Flushing Plan will have upon residents and the water. Written notices shall be distributed to residents, and drafts of the notices in English and Spanish shall be included in the Flushing Plan.
- 54. Respondents shall implement the Flushing Plan within two (2) days of EPA's approval of the Plan pursuant to Paragraph 62 and continue implementation until EPA notifies Respondents in writing that flushing is no longer necessary.

#### H. Corrective Action Plan

55. By November 9, 2021, Respondents shall submit to EPA for approval in accordance with Paragraph 62 a Corrective Action Plan that analyzes and provides corrective actions for both

arsenic precipitating or concentrating in the Distribution System and the high levels of arsenic at the EPDS. At a minimum, the Corrective Action Plan shall include the following measures to be implemented as quickly as possible:

- a. For arsenic precipitating or concentrating within the Distribution System:
  - i. A detailed plan identifying how the Respondents can address the causes of precipitation or concentration of arsenic within the Distribution System, through either physical and/or operational changes to the System, including an implementation schedule for any corrective action found to be necessary;
  - ii. A discussion of how samples taken under the Sampling Plan will demonstrate the efficacy of any corrective action efforts; and
  - iii. Identification of contingencies to be taken if the identified corrective action is not effective at reducing or eliminating the precipitation or concentration of arsenic within the Distribution System or any other available source water in order to achieve the arsenic MCL in the System.
  - b. For the control of high levels of arsenic at the EPDS:
    - i. A detailed plan identifying how the Respondents can address any limitations preventing the Treatment System from treating high levels of arsenic in the source water from Well #2 to the arsenic MCL, through either physical and/or operational changes at the Treatment System, including an implementation schedule for any corrective action found to be necessary;
    - ii. A discussion of how samples taken under the Sampling Plan will demonstrate the efficacy of any corrective action efforts; and
    - iii. Identification of contingencies to be taken if the identified corrective action is not sufficient for the current arsenic treatment plan to remove sufficient arsenic from the raw water in Well #2 or any other available source water in order to achieve the arsenic MCL in the System.
- 56. The Corrective Action Plan shall also include Standard Operating Procedures ("SOPs"), that describe the process of determining whether the operating conditions of the Treatment System are influencing arsenic levels, and how to optimize operational parameters to ensure maximum reduction of arsenic by the Treatment System. The SOPs shall reference how specific data from the Sampling and Flushing Plans will be used for arsenic treatment operations. The SOPs shall be drafted in a manner that non-technical practitioners can understand and implement them.
- 57. Respondents shall implement the approved Corrective Action Plan within two (2) days of

EPA's approval of the Plan pursuant to Paragraph 62.

58. EPA retains its authority to take additional action pursuant to its authority under SDWA, including the issuance of additional order(s), to ensure consumers at Oasis are not exposed to arsenic levels above the MCL of 10 ppb, including but not limited to if the corrective actions fail to correct excessive arsenic levels at Oasis.

#### IV. GENERAL PROVISIONS

# A. Notifications

- 59. Respondents must notify EPA within twenty-four (24) hours after any Respondent learns of a violation of this Order or a situation with the potential to have serious adverse effects on human health as a result of short-term exposure to contaminants. 40 C.F.R. § 141.202(b)(2).
- 60. Respondents shall carry out the public notice requirements found in 40 C.F.R. Part 141, Subpart Q for any violations of the NPDWRs.

# B. Reporting

61. Respondents shall submit weekly updates to EPA on Respondents' progress complying with this Order by Monday of each week. At a minimum, the update must include any measures Respondents have taken to identify and address the problems with the System; any sample data; and a summary of all efforts taken to meet the requirements of this Order, including the provision of alternative water. Specifically, the updates shall include the water sheets documenting the provision of one gallon per person per day each week. These reports must be submitted via email to both of the following points of contact for EPA:

Everett Pringle
Drinking Water Section
U.S. Environmental Protection Agency
75 Hawthorne Street (ENF-3-3)
San Francisco, CA 94105

Phone: 415-972-3548

Email: pringle.everett@epa.gov

Jason Gambatese
Tribal Drinking Water Team
U.S. Environmental Protection Agency
75 Hawthorne Street (WTR-4)
San Francisco, CA 94105
Phone: 415-972-3571

Email: gambatese.jason@epa.gov

#### C. Review and Approval of Submissions

62. For any submission required under this Order for EPA approval, EPA may approve or disapprove the submission, in whole or in part, in writing addressed to the Respondent submitting the deliverable. If EPA disapproves a submission, or any component of a submission, that Respondent shall address all deficiencies identified by EPA within fourteen (14) days of receipt of EPA's disapproval and submit a revised submission, or its relevant components, for EPA's approval in accordance with Paragraph 62. Once a submission has been approved, all Respondents are obligated to implement it immediately and it shall

become an enforceable requirement of this Order. Once approved, EPA will send a copy of the submissions and related correspondence to all the other Respondents.

#### D. Weekly Meetings

63. Beginning on September 21, 2021, Respondents shall convene weekly meetings by teleconference and/or other web-based virtual communication platforms and invite the Technical Provider, EPA and/or other pertinent stakeholders to update and discuss any measures Respondents have taken to identify and address the problems with the System, including any sample data, and discuss implementation of this Order. Respondents shall provide invitations at least seven days in advance.

# E. Effects of this Order

- 64. This Order supersedes the 2019 and 2020 Emergency Administrative Orders issued to Scott Lawson, Sr. and Oasis under Section 1431 of the SDWA.
- 65. Each Respondent is responsible for compliance with all requirements of this Order, jointly and severally.
- 66. This Order does not affect any legal requirement or EPA's legal enforcement options in this matter.
- 67. This Order constitutes final agency action. Under Section 1448(a) of the SDWA, 42 U.S.C. § 300j-7(a), Respondents may seek federal judicial review.
- 68. This Order does not relieve Respondents from their obligation to comply with any applicable federal, state, tribal, or local laws.
- 69. Pursuant to SDWA Section 1431(b), 42 U.S.C. § 300i(b), in the event that Respondents, individually or collectively, violate, fail or refuse to comply with any of the terms or provisions of this Order, EPA may commence a civil action in U.S. District Court against any or all Respondents to require compliance with this Order and to assess a civil penalty of up to \$24,674 per day of violation under the SDWA, as adjusted by the Federal Civil Penalties Inflation Adjustment Act of 1990, which was amended by the Debt Collection Improvement Act of 1996 and the subsequent Civil Monetary Penalty Inflation Adjustment Rule, 40 C.F.R. Part 19.
- 70. EPA reserves all rights against each Respondent and all other persons to take any further civil, criminal, or administrative enforcement action pursuant to any available legal authority. Nothing in this Order shall preclude EPA from taking any additional enforcement actions, including modification of this Order or issuance of additional Orders, and/or additional actions as the EPA may deem necessary, and/or from requiring Respondents in the future to perform additional activities pursuant to the SDWA or any other applicable law.
- 71. The provisions of this Order are binding on each Respondent and their officials, officers,

directors, partners, agents, employees, attorneys, successors, heirs, and assigns, and on all persons, independent contractors, consultants, and contractors acting in concert with Respondents.

# F. Modification and Termination of this Order

- 72. EPA may modify this Order pursuant to its authority under Section 1431 of the SDWA. EPA will communicate any modification(s) to Respondents in writing, and they shall be incorporated into this Order.
- 73. The provisions of this Order shall be deemed satisfied upon Respondents' receipt of written notice from EPA that Respondents have demonstrated, to the satisfaction of EPA, that the terms of this Order, including any additional tasks determined by EPA to be required under this Order or any continuing obligation or promises, have been satisfactorily completed.

Issued and effective this fourteenth day of September, 2021.

AMY MILLER-**BOWEN** 

Digitally signed by AMY MILLER-BOWEN Date: 2021.09.14 12:52:36

Amy C. Bowen-Miller, Director Enforcement & Compliance Assurance Division U.S. Environmental Protection Agency, Region 9

#### Of counsel:

Ivan Lieben Office of Regional Counsel U.S. EPA – Region 9

Marcela von Vacano Office of Regional Counsel U.S. EPA – Region 9

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

75 Hawthorne Street San Francisco, CA 94105-3901

IN THE MATTER OF:	) Docket No. PWS-AO-2021-6000
	) Proceedings Pursuant To Section
Oasis Mobile Home Park; the Estate of Scott	) 1431 of the Safe Drinking Water Act,
Lawson Sr.; Cheweka Salazar Lawson; Sophia	42 U.S.C. § 300i
Lawson; Scott Lawson Jr.; Martin Lawson; Kim	n )
Lawson Jr.; Rose Saubel; and Julie Lawson,	) AMENDMENT TO EMERGENCY
System, PWS ID. No. 090605129	) ADMINISTRATIVE ORDER
Respondents.	)
	)
	)

- 1. On September 14, 2021, the U.S. Environmental Protection Agency, Region 9 ("EPA") issued an Emergency Administrative Order ("Order") to Oasis Mobile Home Park ("Oasis"); the Estate of Scott Lawson Sr.; Cheweka Salazar Lawson; Sophia Lawson; Scott Lawson Jr.; Martin Lawson; Kim Lawson Jr.; Rose Saubel; and Julie Lawson (collectively, the "Respondents") pursuant to EPA's authority under Section 1431(a) of the Safe Drinking Water Act ("SDWA"), 42 U.S.C. § 300i(a), related to addressing high levels of arsenic in the domestic water being supplied by Oasis' public water system ("System").
- 2. All provisions of the September 14, 2021 Order are incorporated herein and remain unchanged and in effect, including all original milestones and deadlines. This Amendment to the Order ("Amendment") modifies the Order pursuant to Paragraph 72 and establishes additional milestones and deadlines. The undersigned official is properly delegated the authority to issue this Amendment.
- 3. On October 10, 2019, following tank cleaning undertaken by Oasis in September 2019, EPA conducted sampling at the storage tanks' sampling point. The arsenic level recorded was 1.3 parts per billion ("ppb"), which was under the maximum contaminant level ("MCL") of 10 ppb for arsenic.
- 4. On April 7, 2023, EPA conducted arsenic and iron sampling at the entry point to the distribution system ("EPDS"), at the storage tanks' sampling point, and at seven kitchen taps of residential homes within Oasis to further understand arsenic and iron accumulation in the distribution system. Certified laboratory results provided to EPA on April 25, 2023 indicated arsenic above the MCL in all sample results except at the EPDS. Two consecutive samples collected at the storage tanks' sampling point recorded arsenic levels at 337 ppb and 44.7 ppb, respectively.

- 5. On April 13, 2023, EPA requested, via email, that Respondents provide photographs of the inside of the three tanks to determine if sediment had settled on the bottom. Respondents provided tank inspection photos on May 15, 2023.
- 6. On May 4, 2023, EPA requested, via email, that Respondents either: 1) clean, disinfect, and coat the interior of all three storage tanks, in accordance with American Water Works Association (AWWA) standards for Disinfection of Water-Storage Facilities (C652-19) and Coating Steel Water-Storage Tanks (D102-21); or 2) replace any or all the tanks if found to be more cost effective than disinfection and coating.
- 7. On May 9, 2023, Respondents stated during the standing Tuesday meeting with EPA that photographs taken of the storage tanks indicated the north and middle tanks were not coated and had corrosion, but the south tank was coated. Respondents also stated that the north tank was offline due to a leak. In reviewing the May 15, 2023 submitted photos, EPA could not determine the extent to which sediment had accumulated in the tanks. Photographs of the south tank appeared to be coated with less corrosion, but also appeared to have sediment accumulation.
- 8. <u>Corrective Actions:</u> Based on the sample results that EPA collected on April 7, 2023 and Respondents' photographs, Respondents shall immediately take the following steps to address elevated levels of arsenic within its System:
  - a) **Pre-Tank Cleaning Sampling.** Continue weekly sampling consistent with the May 4, 2023 Revised Distribution System Sampling Plan.
  - b) **Third-Party Contractor(s).** If Respondents conclude no tank(s) requires replacement, identify and submit to EPA for approval, prior to beginning any work, the name(s) and resume(s) of one or more third-party contractor(s) with tank cleaning, coating, and disinfection experience. Upon EPA approval of the third-party contractor(s), the approved third-party contractor(s) shall conduct the following work:
    - i. **Tank Cleaning.** Drain and inspect each tank, remove sediment, replumb each storage tank manifold system to allow separate inlet and outlets, and install a separate sampling port at each tank.
    - ii. **Tank Coating.** If third-party contractor(s) determines any tank is not coated, the tank(s) shall be coated with an NSF International/American National Standards Institute (NSF/ANSI) 61 standard-approved coating.
    - iii. **Tank Disinfection.** Refill tanks(s) with treated water and disinfect the filled tank(s) with NSF/ANSI 60 standard-approved chlorine.
  - c) **Tank Replacement Option**. If Respondents conclude any of the tanks requires replacement, Respondents shall conduct the following work:
    - i. Submit to EPA for approval a plan that includes the design specifications for the proposed tank(s) and how the tanks will be plumbed with the existing infrastructure.
    - ii. Plumb each tank individually so that each tank can be taken off-line individually without the system running out of water. The outlet of each

- tank should be fitted with a sample tap prior to entering the distribution system with finished blended water.
- iii. Tank Disinfection. Fill tank(s) with treated water and disinfect the filled tank(s) with NSF/ANSI 60 standard-approved chlorine.
- d) Post-Tank Cleaning Sampling. Take one sample at each tank sample port for total coliform and submit samples to a third-party certified laboratory with sample results sent to EPA. Respondents must have negative total coliform sample results prior to distributing drinking water to the distribution system. Additionally, resume weekly sampling consistent with the May 4, 2023 Revised Distribution System Sampling Plan.
- 9. If Respondents elect not to replace any tanks, Respondents must complete all requirements specified in Paragraphs 8a, 8b, and 8d, above, by August 14, 2023. If, however, Respondents elect to replace any tanks, Respondents must complete all requirements specified in Paragraphs 8a, and 8c through 8d, above by October 14, 2023. Respondents may seek EPA approval for an extension of time provided that Respondents submit documentation demonstrating Respondents' best efforts to minimize delays and meet the original deadline, a milestone schedule indicating proposed next steps and dates by which Respondents will comply to the proposed extension, and any other rationale supporting an extension request.
- 10. Respondents shall adhere to Paragraph 62 of the Order for review and approval of any submissions described herein.

Issued and effective this [June 13, 2023]

# **AMY MILLER-BOWEN**

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Date: 2023.06.13 12:29:05 -07'00'

Amy C. Miller-Bowen, Director Enforcement & Compliance Assurance Division U.S. Environmental Protection Agency, Region 9

#### Of counsel:

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