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                        UNITED STATES DISTRICT COURT FOR THE
19
                            EASTERN DISTRICT OF CALIFORNIA
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    UNITED STATES OF AMERICA and
    SAN JOAQUIN VALLEY UNIFIED
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    AIR POLLUTION CONTROL DISTRICT
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                       Plaintiffs,
                                                  Case No. 1:11-cv-00242-LIO-DLB
24
          v.
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                                                  CONSENT DECREE
    AMPERSAND CHOWCHILLA
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    BIOMASS, LLC,
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                       Defendant.
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1	I.	JURISDICTION AND VENUE	. 1
2	II.	APPLICABILITY	2
3	III.	DEFINITIONS	. 2
4	IV.	CIVIL PENALTY	. 4
5	V.	COMPLIANCE REQUIREMENTS	5
6	VI.	REPORTING REQUIREMENTS	10
7	VII.	STIPULATED PENALTIES	12
8	VIII.	FORCE MAJEURE	17
9	IX.	DISPUTE RESOLUTION	19
10	X.	INFORMATION COLLECTION AND RETENTION	21
11	XI.	EFFECT OF SETTLEMENT/RESERVATION OF RIGHTS	22
12	XII.	COSTS	24
13	XIII.	NOTICES	24
14	XIV.	EFFECTIVE DATE	26
15	XV.	RETENTION OF JURISDICTION	26
16	XVI.	MODIFICATION	26
17	XVII.	TERMINATION	26
18	XVIII.	PUBLIC PARTICIPATION	27
19	XIX.	SIGNATORIES/SERVICE	27
20	XX.	INTEGRATION	28
21	XXI.	FINAL JUDGMENT	28
22			
23			
24			
25			
26			
27			
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WHEREAS, Plaintiff UNITED STATES OF AMERICA, on behalf of the United States Environmental Protection Agency ("EPA"), and the SAN JOAQUIN VALLEY UNIFIED AIR POLLUTION CONTROL DISTRICT ("District"), have filed a Complaint concurrently with this Consent Decree, alleging that defendant AMPERSAND CHOWCHILLA BIOMASS, LLC ("Defendant") violated and/or continues to violate the Clean Air Act (CAA or Act), 42 U.S.C. § 7401 *et seq.*, including the California State Implementation Plan authorized by Section 110(a) of the Act, 42 U.S.C. § 7410 *et seq.*, through violations of authority to construct ("ATC") permits, and conditions therein, issued by the District related to its ownership and operation of a biomass fueled electric generating facility in Chowchilla (the "Facility");

WHEREAS, the Complaint seeks injunctive relief and the assessment of civil penalties for alleged violations of: federally enforceable permits, permit conditions, rules promulgated under the California State Implementation Plan, and of the California Health and Safety Code, related to its ownership and operation of the Facility;

WHEREAS, EPA issued notices of violations ("NOVs") to Defendant with respect to such allegations on July 23, 2009 and on October 26, 2010;

WHEREAS, the District has issued NOVs to Defendant for violations of District rules and permit conditions at the Facility from October 20, 2008 to October 15, 2010;

NOW, THEREFORE, without the adjudication or admission of any issue of fact or law except as provided in Section I, and with the consent of the Parties, IT IS HEREBY ADJUDGED, ORDERED, AND DECREED as follows:

#### I. JURISDICTION AND VENUE

1. This Court has jurisdiction over the subject matter of this action under Section 113(b) of the Act, 42 U.S.C. § 7413(b), and under 28 U.S.C. §§ 1331, 1345, 1355 and 1367(a), and over the parties. This Court has supplemental jurisdiction over the State law claims asserted by the District pursuant to 28 U.S.C. § 1367. Venue is proper in this district under Section 113(b) of the Act, 42 U.S.C. § 7413(b), and 28 U.S.C. §§ 1391 and 1395, because it is the judicial district in which the violations alleged in this Complaint have occurred and are occurring.

2. For purposes of this Consent Decree, Defendant agrees that the Complaint states claims upon which relief may be granted pursuant to Section(s) 113(a)(1)(C) and 113(b)(1) of the Clean Air Act ("Clean Air Act" or the "Act"), 42 U.S.C. §§ 7413(a)(1)(C) and 7413(b)(1).

#### II. APPLICABILITY

- 3. The obligations of this Consent Decree apply to and are binding upon the United States and the District, and upon Defendant and any successors, assigns, or other entities or persons otherwise bound by law.
- 4. No transfer of ownership of the Facility, whether in compliance with the procedures of this Paragraph or otherwise, shall relieve Defendant of its obligation to ensure that the terms of the Decree are implemented. Defendant shall provide a copy of this Consent Decree to any proposed transferee. At least 30 Days prior to a transfer of ownership, Defendant shall provide a copy of this Consent Decree to the proposed transferee and shall simultaneously provide written notice of the prospective transfer, together with a copy of the proposed written agreement, to the United States, in accordance with Section XIII of this Decree (Notices). Any attempt to transfer ownership of the Facility without complying with this Paragraph constitutes a violation of this Decree.
- 5. Defendant shall provide a copy of this Consent Decree to all officers, employees, and agents whose duties might reasonably include compliance with any provision of this Decree, as well as to Defendant's contractor at the Facility, NAES Corporation, and any of its employees, and to any other contractor retained to perform work required under this Consent Decree or to operate the Facility. Defendant shall condition any such contract upon performance of the work in conformity with the terms of this Consent Decree.
- 6. In any action to enforce this Consent Decree, Defendant shall not raise as a defense the failure by any of their officers, directors, employees, agents, or contractors to take any actions necessary to comply with the provisions of this Consent Decree.

#### III. <u>DEFINITIONS</u>

7. Terms used in this Consent decree that are defined in the Act or in regulations promulgated pursuant to the Act shall have the meanings assigned to them in the Act or such

following Restart of the Facility, if Restart occurs less than twenty-one (21) days following commencement of that calendar quarter;

- m. "Operating" shall mean those times during which the Facility's biomass fuel-fired boiler is combusting any fuel;
- n. "Paragraph" shall mean a portion of this Decree identified by an arabic numeral;
  - o. "Parties" shall mean the United States, the District, and Defendant;
- p. "Pollutant" shall mean nitrogen oxides ("NOx"), sulfur oxides ("SOx"), carbon monoxide ("CO"), ammonia ("NH3"), particulates of less than 10 microns in diameter ("PM10"), and Volatile Organic Compounds ("VOCs");
- q. "Restart" shall mean the first date on which any fuel is combusted in the Facility's biomass fuel-fired boiler following the lodging of the Decree, but if this event predates lodging of the Decree the date of Restart shall be deemed to be the date of Lodging;
- r. "Section" shall mean a portion of this Decree identified by a roman numeral;
  - s. "State" shall mean the State of California;
- t. "United States" shall mean the United States of America, acting on behalf of EPA.

### IV. <u>CIVIL PENALTY</u>

- 8. Defendant shall pay the sum of \$164,000 as a civil penalty to the United States, together with interest accruing from the Effective Date, at the rate specified in 28 U.S.C. § 1961 as of the Effective Date. If a sale of the stock of Defendant is pending after the Effective Date, Defendants shall make such payment as soon after the close of the transaction as practicable, provided that full payment of the civil penalty shall in no event be made later than 90 Days after the Effective Date of this Consent Decree.
- 9. Defendant shall pay the civil penalty due by FedWire Electronic Funds Transfer ("EFT") to the U.S. Department of Justice in accordance with written instructions to be provided to Defendant, following entry of the Consent Decree, by the Financial Litigation Unit of the U.S.

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Attorney's Office for the Eastern District of California, 501 I Street, Suite 10-100, Sacramento, California 95814-2322, telephone number (916) 554-2700. At the time of payment, Defendant shall send a copy of the EFT authorization form and the EFT transaction record, together with a transmittal letter, which shall state that the payment is for the civil penalty owed pursuant to the Consent Decree in *United States v. Merced Power, LLC*, and shall reference the civil action number and DOJ case number 90-5-2-1-09903, to the United States in accordance with Section XIII of this Decree (Notices); by email to cinwd acctsreceivable@epa.gov; or by mail to:

> EPA Cincinnati Finance Office 26 Martin Luther King Drive Cincinnati, Ohio 45268

- Defendant shall not deduct any penalties paid under this Decree pursuant to this 10. Section or Section VII (Stipulated Penalties) in calculating its federal, state and local income tax.
- Defendant shall pay the sum of \$179,000 as a civil penalty to the District, together 11. with interest accruing from the Effective Date, at the rate specified in 28 U.S.C. § 1961 as of the Effective Date. If a sale of the stock of Defendant is pending after the Effective Date, Defendants shall make such payment as soon after the close of escrow as practicable, provided that full payment of the civil penalty shall in no event be made later than 90 Days after the Effective Date of this Consent Decree. Payment shall be made by delivery of a check made payable to the San Joaquin Valley Unified Air Pollution Control District and delivered by certified U.S. Mail to:

San Joaquin Valley Unified Air Pollution Control District Attn: District Counsel's Office 1990 E. Gettysburg Avenue Fresno, CA 93726.

#### V. COMPLIANCE REQUIREMENTS

12. Defendant shall comply with all conditions contained in the authority to construct permits issued for the Facility or contained in any permits to operate issued for the Facility, as well as all applicable District rules and regulations, and all other legal requirements alleged to have been violated in the Complaint.

5 09874/1839981.1 Consent Decree

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#### 13. Defendant shall:

- a. No later than 90 days following Restart of the Facility, monitor emissions rates from the Facility through use of a flow monitor in addition to any other equipment presently utilized, or required by permit or law, such as a CEMS. A permit application shall be submitted to modify any applicable permit to operate the Facility to require use of the flow monitor. All equipment for such monitoring, including the CEMS, shall be installed and certified by Defendant as operational, to EPA and the District, no later than 90 days following Restart of the Facility.
- b. No later than 30 days following Restart of the Facility, submit an application to modify the applicable permit conditions to specify that the required ammonia injection system used in the Facility's selective non-catalytic reduction system for the control of NOx emissions must be an automated system. Defendant shall certify to EPA and the District that the automated system is operational no later than 30 days following Restart of the Facility.
- c. Immediately following Restart of the Facility, limit total CEMS Downtime for the Facility to no more than 5.0% of operating hours for each of the first eight consecutive Full Calendar Quarters following Restart of the Facility and, if applicable, any partial calendar quarter that immediately follows Restart. Within 90 days following Restart of the Facility, Defendant shall submit for approval, to EPA and the District, an operations and maintenance procedures manual for maintenance of CEMS. A permit application shall be submitted to modify any applicable permit to operate to require use of the operations and maintenance procedures manual.
- d. No later than 90 days following Restart of the Facility, (i) conduct source testing to measure the NO<sub>x</sub>, SO<sub>x</sub>, PM10, CO, VOC and NH3 emission rates and at least once every twelve months thereafter, (ii) conduct a Relative Accuracy Test Audit of the Facility's CEMS in accordance with EPA guidelines, and (iii) conduct a seven day Drift Test pursuant to the requirements of 40 C.F.R. Part 60, Appendix B.
- e. Revise reporting of emissions exceedences in a manner that is consistent with, and that allows for ready evaluation of compliance with emissions limitations contained in

any permits issued for the Facilities, including each stipulated penalty triggered by a violation of this Consent Decree during the reporting period, and a summary thereof. Within 30 days following Restart of the Facility, Defendant shall submit for approval, to EPA and the District, a proposed revised reporting format. The first quarterly emissions exceedence report following approval by EPA and the District, and each such report thereafter, shall use the revised format. Use of such revised reporting format shall be a requirement of this Decree for the first eight consecutive Full Calendar Quarters following Restart of the Facility and, if applicable, any partial calendar quarter that immediately follows Restart.

- f. Submit to EPA and the District for review and approval a Preventative Maintenance and Operations Plan ("PMO Plan") within 90 days following Restart of the Facility.
  - i. The PMO Plan shall be a compilation of Defendant's approaches for exercising good air pollution control practices and for minimizing NOx, CO, NH3, SO2 and particulate emissions from the Facilities. The PMO Plan shall have as its goal the elimination of excess emissions events.
  - ii. The PMO Plan shall address at a minimum, boiler operations, air pollution control equipment operations, CEMS operations, startup and shutdown procedures, and emergency procedures.
  - iii. The PMO Plan shall include, but need not be limited to, the following procedures: 1) identification/function of responsible facility personnel;
    2) chain-of-command procedures including procedures between owner and operator personnel;
    3) equipment inspections/inspection frequency;
    4) audits and quality assurance;
    5) operation and maintenance procedures;
    6) identification of critical components;
    7) spare parts lists/inventory;
    8) housekeeping;
    and
    9) recordkeeping/reporting procedures.
  - iv. The PMO Plan shall apply at all times, including periods of startup, shutdown, and malfunction.

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- v. EPA and the District do not, by their review and approval of the PMO Plan, warrant or aver in any manner that any of the actions that Defendant may take pursuant to such PMO Plan will result in compliance with the provisions of the Clean Air Act or any other applicable federal, state, or local law or regulation. Notwithstanding the review and approval by EPA or the District of the PMO Plan, Defendant shall remain solely responsible for compliance with the Clean Air Act and such other laws and regulations.
- Amend any existing operation and maintenance agreement related to the g. Facility, within 60 days of the Restart of the Facility, to incorporate, by reference, the applicable requirements of this Consent Decree and to require any agent, contractor, partner, or other person or entity bound by said operation and maintenance agreement, to comply with those specified requirements. Until termination of this Decree pursuant to Section XVII, any new operation and maintenance agreement related to the Facility shall also incorporate, by reference, the applicable requirements of this Consent Decree and require any contractor, partner, or other entity bound by said operation and maintenance agreement, to comply with those specified requirements. Compliance by a third party with any operation and maintenance agreement shall not be construed to limit the rights of the United States or the District to obtain penalties or injunctive relief against such third parties, under the Act or implementing regulations, or under other federal or state laws, regulations, or permit conditions. Within 30 days of the execution of any modified operation and maintenance agreement, Defendant shall provide evidence satisfactory to the EPA and the District that any such modified operation and maintenance agreement incorporates by reference, the applicable requirements of the Consent Decree.
- 14. <u>Approval of Deliverables</u>. After review of receipt of any plan, report, or other item that is required to be submitted pursuant to this Consent Decree, EPA, shall review such document and after consultation with the District, shall in writing: a) approve the submission; b) approve the submission upon specified conditions; c) approve part of the submission and disapprove the remainder; or d) disapprove the submission.

Consent Decree 8 09874/1839981.1

- 15. If the submission is approved pursuant to Paragraph 14.a, Defendant shall take all actions required by the plan, report, or other document, in accordance with the schedules and requirements of the plan, report, or other document, as approved. If the submission is conditionally approved or approved only in part, pursuant to Paragraph 14.b or .c, Defendant shall, upon written direction from EPA, after consultation with the District, take all actions required by the approved plan, report, or other item that EPA, after consultation with the District, determines are technically severable from any disapproved portions, subject to Defendant's right to dispute only the specified conditions or the disapproved portions, under Section IX of this Decree (Dispute Resolution).
- 16. If the submission is disapproved in whole or in part pursuant to Paragraph 14.c or 14.d, Defendant shall, within 45 Days or such other time as the Parties agree to in writing, address all deficiencies and resubmit the plan, report, or other item, or disapproved portion thereof, for approval, in accordance with the preceding Paragraphs. If the resubmission is approved in whole or in part, Defendant shall proceed in accordance with the preceding Paragraph.
- 17. Any stipulated penalties applicable to the original submission, as provided in Section VII of this Decree, shall accrue during the 45-Day period or other specified period, but shall not be payable unless the resubmission is untimely or is disapproved in whole or in part; provided that, if the original submission was so deficient as to constitute a material breach of Defendant's obligations under this Decree, the stipulated penalties applicable to the original submission shall be due and payable notwithstanding any subsequent resubmission.
- 18. If a resubmitted plan, report, or other item, or portion thereof, is disapproved in whole or in part, EPA, after consultation with the District, may again require Defendant to address any deficiencies, in accordance with the preceding Paragraphs, or may themselves correct any deficiencies, subject to Defendant's right to invoke Dispute Resolution and the right of EPA and the District to seek stipulated penalties as provided in the preceding Paragraphs.
- 19. <u>Permits</u>. Where any compliance obligation under this Section requires Defendant to obtain a federal, state, or local permit or approval, Defendant shall submit timely and complete

applications and take all other actions necessary to obtain all such permits or approvals. Defendant may seek relief under the provisions of Section VIII of this Consent Decree (Force Majeure) for any delay in the performance of any such obligation resulting from a failure to obtain, or a delay in obtaining, any permit or approval required to fulfill such obligation, if Defendant has submitted timely and complete applications and has taken all other actions necessary to obtain all such permits or approvals.

#### VI. REPORTING REQUIREMENTS

- 20. Defendant shall submit the following reports, in addition to those reports already required by permits issued to the Facility or this Consent Decree:
- a. Within 30 Days after the end of each calendar year quarter (i.e., by April 30, July 30, October 30, and January 30) following Restart of the Facility, until termination of this Decree pursuant to Section XVII, Defendant shall submit, a quarterly report for the preceding quarter that shall include a report on progress of installation, certification and operation of a stack flow rate monitor, on certification and operation of an automated NH<sub>3</sub> injection system at the Facility, revisions made to excess emissions reports to comport with this Consent Decree, implementation of operations and maintenance procedures for maintenance of CEMS at the Facility, preparation and completion of a PMO Plan for the Facility, revisions to any Operations and Maintenance agreement related to operation of the Facility, and submission of permit amendment applications to fulfill the requirements of this Consent Decree.
- b. The report shall also include a description of any non-compliance with the requirements of this Consent Decree and an explanation of the violation's likely cause and of the remedial steps taken, or to be taken, to prevent or minimize such violation.
- c. If Defendant violates, or is on notice that it may materially violate, any requirement of this Consent Decree, Defendant shall notify the United States and the District of such violation and its likely duration, in writing, within ten business Days of the Day Defendant first becomes aware of the violation or prospective violation, with an explanation of the violation's likely cause and of the remedial steps taken, or to be taken, to prevent or minimize such violation. If the cause of a violation cannot be fully explained at the time the notification is

due, Defendant shall so state in the notification. Defendant shall investigate the cause of the violation and shall then provide a full explanation of the cause of the violation in the next report due pursuant to Paragraph 20.a. Nothing in this Paragraph or the following Paragraph relieves Defendant of its obligation to provide the notice required by Section VIII of this Consent Decree (Force Majeure).

- 21. Whenever any violation of this Consent Decree or of any applicable permits or any other event affecting Defendant's performance under this Decree, or the performance of the Facility may pose an immediate threat to the public health or welfare or the environment, Defendant shall notify EPA and the District orally or by electronic or facsimile transmission as soon as possible, but no later than 24 hours after Defendant first knew of the violation or event. This procedure is in addition to the requirements set forth in the preceding Paragraph.
- 22. All reports shall be submitted to the persons designated in Section XIII of this Consent Decree (Notices).
- 23. Each report submitted by Defendant under this Section shall be signed by an official of Defendant and include the following certification:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

This certification requirement does not apply to emergency or similar notifications where compliance would be impractical.

24. The reporting requirements of this Consent Decree do not relieve Defendant of any reporting obligations required by the Clean Air Act or implementing regulations, or by any other federal, state, or local law, regulation, permit, or other requirement.

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25. Any information provided pursuant to this Consent Decree may be used by the United States in any proceeding to enforce the provisions of this Consent Decree and as otherwise permitted by law.

#### VII. STIPULATED PENALTIES

- 26. Defendant shall be liable for stipulated penalties to the United States and the District for violations of this Consent Decree as specified below, unless excused under Section VIII (Force Majeure). A violation includes failing to perform any obligation required by the terms of this Decree, including any work plan or schedule approved under this Decree, according to all applicable requirements of this Decree and within the specified time schedules established by or approved under this Decree.
- Late Payment of Civil Penalty. If Defendant fails to pay the entirety of the civil 27. penalty required to be paid under Section IV of this Decree (Civil Penalty) to both Plaintiffs when due, Defendant shall pay a stipulated penalty of \$5,000 per Day for each Day that the payment, to either or both Plaintiffs, is late.

#### 28. Violation of Permit Conditions.

The following stipulated penalties shall accrue per Pollutant, for each day on which one or more violations of the Pollutant's applicable emissions limit occurs at a level of between one to ten percent higher than the Pollutant's applicable emission limits, for each of the first eight consecutive Full Calendar Quarters following Restart of the Facility and, if applicable, any partial calendar quarter that immediately follows Restart:

\$ <u>500</u>	1 <sup>st</sup> to 10 <sup>th</sup> days with any violation at the Facility
	sufficient to trigger stipulated penalties under this
	subparagraph
\$ <u>1,000</u>	11 <sup>th</sup> to 30 <sup>th</sup> days with any violation at the Facility
	sufficient to trigger stipulated penalties under this
	subparagraph

1<sup>st</sup> to 10<sup>th</sup> days with any violation at the Facility

Consent Decree 12 09874/1839981.1 1 || 2 ||

\$1,500 31<sup>st</sup> day, and each day beyond, with any violation at

the Facility sufficient to trigger stipulated penalties

under this subparagraph.

For exceedences of more than one emission limit associated with a single Breakdown Incident, the penalty shall be capped at two violations. In determining whether a Breakdown Incident has occurred, all provisions of District Rule 1100 shall apply.

b. The following stipulated penalties shall accrue per Pollutant, for each day on which one or more violations of the Pollutant's applicable emissions limit occurs at a level of more than ten percent higher than the Pollutant's applicable emission limits, for each of the first eight consecutive Full Calendar Quarters following Restart of the Facility and, if applicable, any partial calendar quarter that immediately follows Restart:

\$ <u>2,000</u>	1 <sup>st</sup> to 10 <sup>th</sup> days with any violation at the Facility
	sufficient to trigger stipulated penalties under this
	subparagraph
\$ <u>3,000</u>	11 <sup>th</sup> to 30 <sup>th</sup> days with any violation at the Facility
	sufficient to trigger stipulated penalties under this
	subparagraph
\$ <u>4,000</u>	31st day, and each day beyond, with any violation at
	the Facility sufficient to trigger stipulated penalties
	under this subparagraph.

For exceedences of more than one emission limit associated with a single Breakdown Incident, the penalty shall be capped at two violations. In determining whether a Breakdown Incident has occurred, all provisions of District Rule 1100 shall apply. For each day on which multiple violations of the emission limit for any individual Pollutant trigger stipulated penalties under both subparagraphs 28.a and 28.b, the penalty shall be capped at the penalty applicable under subparagraph 28.b, but for purposes of determining any subsequent penalty under each subparagraph, a daily violation shall be attributed to each subparagraph.

c. The following stipulated penalties shall accrue per day for each separate, non-emissions based violation of any permit issued for the Facility, for each of the first eight consecutive Full Calendar Quarters following Restart of the Facility and, if applicable, any partial calendar quarter that immediately follows Restart:

Penalties per Separate Non-Emissions Based Permit Violation, Per Day, for Each Quarterly Reporting Period

\$ <u>250</u>	1 <sup>st</sup> to 10 <sup>th</sup> days with any non-emissions
	based permit violation at the Facility
\$ <u>500</u>	11 <sup>th</sup> to 30 <sup>th</sup> days with any non-emissions
	based permit violation at the Facility
\$ <u>1,000</u>	31st day, and each day beyond, with any
	non-emissions based permit violation at the
	Facility.

- 29. <u>Failure to Install Stack Flow Rate Monitor</u>: Failure to install, and certify operation of, a stack flow rate monitor within 90 days of Restart of the Facility shall result in a stipulated penalty of \$250 per day for days 1 to 14, \$500 per day for days 15 to 30, and \$1,000 per day beyond 30 days until such installation and certification of operation.
- 30. <u>Failure to Certify Installed Automated Ammonia Injection System</u>: Failure to certify as operational an automated ammonia injection system for the selective non-catalytic reduction system at the Facility within 30 days of Restart of the Facility shall result in a stipulated penalty of \$250 per day for days 1 to 14, \$500 per day for days 15 to 30, and \$1,000 per day beyond 30 days until such installation and certification of operation.
- 31. <u>Failure to Limit Quarterly CEMS Downtime</u>: Failure to limit CEMS downtime at the Facility to no more than 5.0% of operating hours, per calendar quarter, shall result in stipulated penalties of \$2,000 for each percentage above 5.0%, where any value equal to or greater than 0.50% above an integer is rounded up to the next highest integer. For purposes of determining whether the 0.50% threshold has been met, if the first digit discarded is less than five, the last digit retained should not be changed (e.g., 5.494% becomes 5.49%), whereas if the

first digit discarded is five or higher the last figure retained should be increased by one unit (e.g., 5.495% becomes 5.50%). The foregoing stipulated penalties shall apply through the first eight consecutive Full Calendar Quarters following Restart of the Facility and, if applicable, any partial calendar quarter that immediately follows Restart.

- 32. <u>Failure to Timely Conduct Source Testing</u>: Failure to conduct source testing, to conduct a Relative Accuracy Test Audit of the Facility's CEMS and to conduct a seven day Drift Test within the time required by Paragraph 13.d, shall result in a stipulated penalty of \$250 per day for days 1 to 14, \$500 per day for days 15 to 30, and \$1,000 per day beyond 30 days until all such requirements are completed.
- 33. <u>Reporting Requirements</u>. The following stipulated penalties shall accrue per violation per Day for each violation of the reporting requirements of Section VI, and for each violation of the deadlines for submissions required by Paragraphs 13.b, .f, .g, of this Consent Decree:

Penalty Per Violation Per Day	Period of Noncompliance
\$ <u>250</u>	1st through 14th Day
\$ <u>500</u>	15th through 30th Day
\$1.000	31st Day and beyond.

- 34. Stipulated penalties under this Section shall begin to accrue on the Day after performance is due or on the Day a violation occurs, whichever is applicable, and shall continue to accrue until performance is satisfactorily completed or until the violation ceases. Except as otherwise provided, stipulated penalties shall accrue simultaneously for separate violations of this Consent Decree.
- 35. The United States, or the District, or both, may seek stipulated penalties under this Section by sending a joint written demand to Defendant, or by either sovereign sending a written demand to the Defendant, with a copy simultaneously sent to the other Plaintiff. Either sovereign may waive stipulated penalties or reduce the amount of stipulated penalties it seeks, in the unreviewable exercise of its discretion and in accordance with this Paragraph. Where both sovereigns seek stipulated penalties for the same violation of this Consent Decree, Defendant

shall pay fifty percent to the United States and fifty percent to the District. Where only one sovereign demands stipulated penalties for a violation, and the other sovereign does not join in the demand within ten Days of receiving the demand, or timely joins in the demand but subsequently elects to waive or reduce stipulated penalties for that violation, Defendant shall pay the full stipulated penalties due for the violation to the sovereign making the demand less any amount paid to the other sovereign.

- 36. Stipulated penalties shall continue to accrue as provided in Paragraph 52, during any Dispute Resolution, but need not be paid until the following:
- a. If the dispute is resolved by agreement or by a decision of EPA or the District that is not appealed to the Court, Defendant shall pay accrued penalties determined to be owing, together with interest, to the United States or the District, or to both, within 30 Days of the effective date of the agreement or the receipt of EPA's or the State's decision or order.
- b. If the dispute is appealed to the Court and the United States or the District prevails in whole or in part, Defendant shall pay all accrued penalties determined by the Court to be owing, together with interest, within 60 Days of receiving the Court's decision or order, except as provided in subparagraph c, below.
- c. If any Party appeals the District Court's decision, Defendant shall pay all accrued penalties determined to be owing, together with interest, within 15 Days of receiving the final appellate court decision.
- 37. Defendant shall pay stipulated penalties owing to the United States in the manner set forth and with the confirmation notice required by Paragraph 9, except that the transmittal letter shall state that the payment is for stipulated penalties and shall state for which violation(s) the penalties are being paid. Defendant shall pay stipulated penalties owing to the District in the manner set forth and in Paragraph 11, except that the transmittal letter shall state that the payment is for stipulated penalties and shall state for which violation(s) the penalties are being paid.
- 38. If Defendant fails to pay stipulated penalties according to the terms of this Consent Decree, Defendant shall be liable for interest on such penalties, as provided for in

28 U.S.C. § 1961, accruing as of the date payment became due. Nothing in this Paragraph shall be construed to limit the United States or the District from seeking any remedy otherwise provided by law for Defendant's failure to pay any stipulated penalties.

39. Subject to the provisions of Section XI of this Consent Decree (Effect of Settlement/Reservation of Rights), the stipulated penalties provided for in this Consent Decree shall be in addition to any other rights, remedies, or sanctions available to the United States for Defendant's violation of this Consent Decree or applicable law. Where a violation of this Consent Decree is also a violation of the Clean Air Act, the California Health and Safety Code and District regulations, Defendants shall be allowed a credit, for any stipulated penalties paid, against any statutory penalties imposed for such violation.

#### VIII. FORCE MAJEURE

- 40. "Force majeure," for purposes of this Consent Decree, is defined as any event arising from causes beyond the control of Defendant, of any entity controlled by Defendant, or of Defendant's contractors, that delays or prevents the performance of any obligation under this Consent Decree despite Defendant's best efforts to fulfill the obligation. The requirement that Defendant exercises "best efforts to fulfill the obligation" includes using best efforts to anticipate any potential force majeure event and best efforts to address the effects of any such event (a) as it is occurring and (b) after it has occurred to prevent or minimize any resulting delay to the greatest extent possible. "Force majeure" does not include Defendant's financial inability to perform any obligation under this Consent Decree.
- 41. If any event occurs or has occurred that may delay the performance of any obligation under this Consent Decree, whether or not caused by a force majeure event, Defendant shall provide notice orally or by electronic or facsimile transmission to Chief, Air Enforcement Office (Air-5), Air Division, U.S. Environmental Protection Agency, Region IX, within 72 hours of when Defendant first knew that the event might cause a delay. Within seven days thereafter, Defendant shall provide in writing to EPA and the District an explanation and description of the reasons for the delay; the anticipated duration of the delay; all actions taken or to be taken to prevent or minimize the delay; a schedule for implementation of any measures to be taken to

prevent or mitigate the delay or the effect of the delay; Defendant's rationale for attributing such delay to a force majeure event if it intends to assert such a claim; and a statement as to whether, in the opinion of Defendant, such event may cause or contribute to an endangerment to public health, welfare or the environment. Defendant shall include with any notice all available documentation supporting the claim that the delay was attributable to a force majeure. Failure to comply with the above requirements shall preclude Defendant from asserting any claim of force majeure for that event for the period of time of such failure to comply, and for any additional delay caused by such failure. Defendant shall be deemed to know of any circumstance of which Defendant, any entity controlled by Defendant, or Defendant's contractors knew or should have known.

- 42. If EPA, after a reasonable opportunity for review and comment by the District, agrees that the delay or anticipated delay is attributable to a force majeure event, the time for performance of the obligations under this Consent Decree that are affected by the force majeure event will be extended by EPA, after a reasonable opportunity for review and comment by the District, for such time as is necessary to complete those obligations. An extension of the time for performance of the obligations affected by the force majeure event shall not, of itself, extend the time for performance of any other obligation. EPA will notify Defendant in writing of the length of the extension, if any, for performance of the obligations affected by the force majeure event.
- 43. If EPA, after a reasonable opportunity for review and comment by the District, does not agree that the delay or anticipated delay has been or will be caused by a force majeure event, EPA will notify Defendant in writing of its decision.
- 44. If Defendant elects to invoke the dispute resolution procedures set forth in Section IX (Dispute Resolution), it shall do so no later than 15 days after receipt of EPA's notice. In any such proceeding, Defendant shall have the burden of demonstrating by a preponderance of the evidence that the delay or anticipated delay has been or will be caused by a force majeure event, that the duration of the delay or the extension sought was or will be warranted under the circumstances, that best efforts were exercised to avoid and mitigate the effects of the delay, and that Defendant complied with the requirements of Paragraphs 40 and 41, above. If Defendant

 carries this burden, the delay at issue shall be deemed not to be a violation by Defendant of the affected obligation of this Consent Decree identified to EPA and the Court.

#### IX. DISPUTE RESOLUTION

- 45. Unless otherwise expressly provided for in this Consent Decree, the dispute resolution procedures of this Section shall be the exclusive mechanism to resolve disputes arising under or with respect to this Consent Decree. Defendant's failure to seek resolution of a dispute under this Section shall preclude Defendant from raising any such issue as a defense to an action by the United States or the District to enforce any obligation of Defendant arising under this Decree.
- 46. <u>Informal Dispute Resolution</u>. Any dispute subject to Dispute Resolution under this Consent Decree shall first be the subject of informal negotiations. The dispute shall be considered to have arisen when Defendant sends the United States and the District a written Notice of Dispute. Such Notice of Dispute shall state clearly the matter in dispute. The period of informal negotiations shall not exceed 20 Days from the date the dispute arises, unless that period is modified by written agreement. If the Parties cannot resolve a dispute by informal negotiations, then the position advanced by the United States and the District shall be considered binding unless, within 10 Days after the conclusion of the informal negotiation period,

  Defendant invokes formal dispute resolution procedures as set forth below.
- 47. <u>Formal Dispute Resolution</u>. Defendant shall invoke formal dispute resolution procedures, within the time period provided in the preceding Paragraph, by serving on the United States and the District a written Statement of Position regarding the matter in dispute. The Statement of Position shall include, but need not be limited to, any factual data, analysis, or opinion supporting Defendant's position and any supporting documentation relied upon by Defendant.
- 48. The United States and District shall serve their Statement of Position within 45 Days of receipt of Defendant's Statement of Position. The United States' and District's Statement of Position shall include, but need not be limited to, any factual data, analysis, or opinion supporting that position and any supporting documentation relied upon by them. The

Consent Decree 19 09874/1839981.1

United States' and District's Statement of Position shall be binding on Defendant, unless Defendant files a motion for judicial review of the dispute in accordance with the following Paragraph.

- 49. Defendant may seek judicial review of the dispute by filing with the Court and serving on the United States and the District, in accordance with Section XIII of this Consent Decree (Notices), a motion requesting judicial resolution of the dispute. The motion must be filed within 10 Days of receipt of the United States' and District's Statement of Position pursuant to the preceding Paragraph. The motion shall contain a written statement of Defendant's position on the matter in dispute, including any supporting factual data, analysis, opinion, or documentation, and shall set forth the relief requested and any schedule within which the dispute must be resolved for orderly implementation of the Consent Decree.
- 50. The United States and District shall respond to Defendant's motion within the time period allowed by the Local Rules of this Court. Defendant may file a reply memorandum, to the extent permitted by the Local Rules.

#### 51. Standard of Review

- a. <u>Disputes Concerning Matters Accorded Record Review</u>. Except as otherwise provided in this Consent Decree, in any dispute brought under Paragraph 47 pertaining to the adequacy or appropriateness of plans, procedures to implement plans, schedules or any other items requiring approval by EPA and the District under this Consent Decree and all other disputes that are accorded review on the administrative record under applicable principles of administrative law, Defendant shall have the burden of demonstrating, based on the administrative record, that the position of the United States and District is arbitrary and capricious or otherwise not in accordance with law.
- b. <u>Other Disputes</u>. Except as otherwise provided in this Consent Decree, in any other dispute brought under Paragraph 47, Defendant shall bear the burden of demonstrating that their position complies with this Consent Decree.
- 52. The invocation of dispute resolution procedures under this Section shall not, by itself, extend, postpone, or affect in any way any obligation of Defendant under this Consent

Decree, unless and until final resolution of the dispute so provides. Stipulated penalties with respect to the disputed matter shall continue to accrue from the first Day of noncompliance, but payment shall be stayed pending resolution of the dispute as provided in Paragraph 36. If Defendant does not prevail on the disputed issue, stipulated penalties shall be assessed and paid as provided in Section VII (Stipulated Penalties).

#### X. INFORMATION COLLECTION AND RETENTION

- 53. The United States, the District, and their representatives, including attorneys, contractors, and consultants, shall have the right of entry into any facility covered by this Consent Decree, at all reasonable times, upon presentation of credentials, to:
  - a. monitor the progress of activities required under this Consent Decree;
- b. verify any data or information submitted to the United States or the District in accordance with the terms of this Consent Decree;
- c. obtain samples and, upon request, splits of any samples taken by Defendant or their representatives, contractors, or consultants;
  - d. obtain documentary evidence, including photographs and similar data; and
  - e. assess Defendant's compliance with this Consent Decree.
- 54. Until three years after the termination of this Consent Decree, Defendant, or its successors or assigns, shall retain, and shall instruct their contractors and agents to preserve, all non-identical copies of all documents, records, or other information (including documents, records, or other information in electronic form) in their or their contractors' or agents' possession or control, or that come into their or their contractors' or agents' possession or control, and that relate in any manner to Defendant's performance of its obligations under this Consent Decree. This information-retention requirement shall apply regardless of any contrary corporate or institutional policies or procedures. At any time during this information-retention period, upon request by the United States or the District, Defendant shall provide copies of any documents, records, or other information required to be maintained under this Paragraph.
- 55. At the conclusion of the information-retention period provided in the preceding Paragraph, Defendant shall notify the United States and the District at least 90 Days prior to the

destruction of any documents, records, or other information subject to the requirements of the preceding Paragraph and, upon request by the United States or the District, Defendant shall deliver any such documents, records, or other information to EPA or the District.

- Defendant may assert that certain documents, records, or other information is privileged under the attorney-client privilege or any other privilege recognized by federal law. If Defendant asserts such a privilege, it shall provide the following: (1) the title of the document, record, or information; (2) the date of the document, record, or information; (3) the name and title of each author of the document, record, or information; (4) the name and title of each addressee and recipient; (5) a description of the subject of the document, record, or information; and (6) the privilege asserted by Defendant. However, no documents, records, or other information created or generated pursuant to the requirements of this Consent Decree shall be withheld on grounds of privilege.
- 57. Defendant may also assert that information required to be provided under this Section is protected as Confidential Business Information ("CBI") under 40 C.F.R. Part 2. As to any information that Defendant seeks to protect as CBI, Defendant shall follow the procedures set forth in 40 C.F.R. Part 2.
- 58. This Consent Decree in no way limits or affects any right of entry and inspection, or any right to obtain information, held by the United States or the District pursuant to applicable federal or state laws, regulations, or permits, nor does it limit or affect any duty or obligation of Defendant to maintain documents, records, or other information imposed by applicable federal or state laws, regulations, or permits.

### XI. EFFECT OF SETTLEMENT/RESERVATION OF RIGHTS

59. Except as expressly provided for herein, this Consent Decree resolves the civil claims of the United States and the District against the Defendant for the violations alleged in the Complaint filed in this action and in the Notices of Violation identified in Paragraphs 58 and 62 of that Complaint, copies of which are attached hereto as Exhibit A. For purposes of this Paragraph and Paragraph 61, "Defendant" shall also mean NAES Corporation, a contractor for the Defendant at the Facility at the time of the violations alleged in the Complaint.

- 60. The United States and the District reserve all legal and equitable remedies available to enforce the provisions of this Consent Decree, except as expressly stated in Paragraph 59. This Consent Decree shall not be construed to limit the rights of the United States or the District to obtain penalties or injunctive relief under the Act or implementing regulations, or under other federal or state laws, regulations, or permit conditions, except as expressly specified in Paragraph 59. The United States and the District further reserve all legal and equitable remedies to address any imminent and substantial endangerment to the public health or welfare or the environment arising at, or posed by, Defendant's Facility, whether related to the violations addressed in this Consent Decree or otherwise.
- 61. In any subsequent administrative or judicial proceeding initiated by the United States or the District for injunctive relief, civil penalties, or other appropriate relief relating to the Facility, Defendant shall not assert, and may not maintain, any defense or claim based upon the principles of waiver, *res judicata*, collateral estoppel, issue preclusion, claim preclusion, claim-splitting, or other defenses based upon any contention that the claims raised by the United States or the District in the subsequent proceeding were or should have been brought in the instant case, except with respect to claims that have been specifically resolved pursuant to Paragraph 59 of this Section.
- 62. This Consent Decree is not a permit, or a modification of any permit, under any federal, State, or local laws or regulations. Defendant is responsible for achieving and maintaining complete compliance with all applicable federal, State, and local laws, regulations, and permits; and Defendant's compliance with this Consent Decree shall be no defense to any action commenced pursuant to any such laws, regulations, or permits, except as set forth herein. The United States and the District do not, by their consent to the entry of this Consent Decree, warrant or aver in any manner that Defendant's compliance with any aspect of this Consent Decree will result in compliance with provisions of the Act, 42 U.S.C. § 7401 *et seq.*, or with any other provisions of federal, State, or local laws, regulations, or permits.
- 63. This Consent Decree does not limit or affect the rights of Defendant or of the United States or the District against any third parties, not party to this Consent Decree, except as

to those matters addressed in Paragraph 59, nor does it limit the rights of third parties, not party to this Consent Decree, against Defendant, except as otherwise provided by law.

- 64. This Consent Decree shall not be construed to create rights in, or grant any cause of action to, any third party not a Party to this Consent Decree.
- 65. The resolution of civil claims for the violations alleged in the Complaint provided by this Consent Decree and identified in Paragraph 59 is conditioned upon Defendant's payment of the entirety of the Civil Penalty of Section IV of this Consent Decree. Failure of Defendant to pay the entirety of the Civil Penalty, and any interest and stipulated penalties due thereon, within 120 days of the Effective Date shall nullify any effect of the Settlement contained in Paragraph 59, including as to NAES Corporation, and such non-payment expressly provides Plaintiffs with the right to seek penalties, injunctive relief, and any other relief provided by law, for the past violations alleged in the Complaint.

#### XII. COSTS

66. The Parties shall bear their own costs of this action, including attorneys' fees, except that the United States and the District shall be entitled to collect the costs (including attorneys' fees) incurred in any action necessary to collect any portion of the civil penalty or any stipulated penalties due but not paid by Defendant.

#### XIII. NOTICES

67. Unless otherwise specified herein, whenever notifications, submissions, or communications are required by this Consent Decree, they shall be made in writing and addressed as follows:

#### To the United States:

Chief, Environmental Enforcement Section Environment and Natural Resources Division Attn: Andrew Ingersoll U.S. Department of Justice Box 7611 Ben Franklin Station Washington, D.C. 20044-7611 Re: DOJ No. [90-5-2-1-09874]

Consent Decree 24 09874/1839981.1

1		and	
2		David Kim, ORC-3	
3		U.S. Environmental Protection Agency	
4		Region IX 75 Hawthorne Street	
		San Francisco, California 94105	
5			
6		To EPA:	
7		Director, Air Division (AIR-1)	
8		U.S. Environmental Protection Agency, Region IX	
1		75 Hawthorne Street	
9		San Francisco, CA 94105	
10		Attn: Mark Sims, AIR-5	
11	***************************************	To the District:	
		District Coursel's Office	
12		District Counsel's Office San Joaquin Valley Unified Air Pollution Control District	
13		1990 E. Gettysburg Avenue	
14		Fresno, CA 93726	
15		To Defendant:	
16		ACM California LLC	
17		c/o Akeida Capital Management, LLC	
		546 Fifth Avenue, 14th Floor	
18		New York, New York 10036	
19		Attention: Mr. David Kandolha	
20		and	
21		Eric Bomgardner	
22	The state of the s	Plant Manager	
-	West and Control of the Control of t	NAES Corporation 16427 Avenue 24 1/2	
23		Chowchilla, CA 93610	
24			
25	68.	Any Party may, by written notice to the other Parties, change	its designated notice
26	recipient or no	otice address provided above.	
	69.	Notices submitted pursuant to this Section shall be deemed so	ubmitted upon
27	mailing, unles	s otherwise provided in this Consent Decree or by mutual agre	eement of the Parties
28	in writing.		
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#### XIV. EFFECTIVE DATE

70. The Effective Date of this Consent Decree shall be the date upon which this Consent Decree is entered by the Court or a motion to enter the Consent Decree is granted, whichever occurs first, as recorded on the Court's docket.

#### XV. RETENTION OF JURISDICTION

71. The Court shall retain jurisdiction over this case until termination of this Consent Decree, for the purpose of resolving disputes arising under this Decree or entering orders modifying this Decree, pursuant to Sections IX and XVI, or effectuating or enforcing compliance with the terms of this Decree.

#### XVI. MODIFICATION

- 72. The terms of this Consent Decree, including any attached appendices, may be modified only by a subsequent written agreement signed by all the Parties. Where the modification constitutes a material change to this Decree, it shall be effective only upon approval by the Court.
- 73. Any disputes concerning modification of this Decree shall be resolved pursuant to Section IX of this Decree (Dispute Resolution), provided, however, that, instead of the burden of proof provided by Paragraph 51, the Party seeking the modification bears the burden of demonstrating that it is entitled to the requested modification in accordance with Federal Rule of Civil Procedure 60(b).

#### XVII. TERMINATION

74. After Defendant has completed the requirements of Section V (Compliance Requirements) of this Decree, has thereafter maintained continuous satisfactory compliance with this Consent Decree through the first eight full consecutive calendar quarters following Restart of the Facility, and has paid the civil penalty and any accrued interest and stipulated penalties as required by this Consent Decree, Defendant may serve upon the United States and the District a Request for Termination, stating that Defendant has satisfied those requirements, together with all necessary supporting documentation.

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75. Following receipt by the United States and the District of Defendant's Request for Termination, the Parties shall confer informally concerning the Request and any disagreement that the Parties may have as to whether Defendant has satisfactorily complied with the requirements for termination of this Consent Decree. If the United States, after consultation with the District, agrees that the Decree may be terminated, the Parties shall submit, for the Court's approval, a joint stipulation terminating the Decree.

76. If the United States, after consultation with the District, does not agree that the Decree may be terminated, Defendant may invoke Dispute Resolution under Section IX of this Decree. However, Defendant shall not seek Dispute Resolution of any dispute regarding termination, under Paragraph 47 of Section IX, until 30 days after service of its Request for Termination.

#### XVIII. PUBLIC PARTICIPATION

77. This Consent Decree shall be lodged with the Court for a period of not less than 30 Days for public notice and comment in accordance with 28 C.F.R. § 50.7. The United States reserves the right to withdraw or withhold its consent if the comments regarding the Consent Decree disclose facts or considerations indicating that the Consent Decree is inappropriate, improper, or inadequate. Defendant consents to entry of this Consent Decree without further notice and agrees not to withdraw from or oppose entry of this Consent Decree by the Court or to challenge any provision of the Decree, unless the United States has notified Defendant in writing that it no longer supports entry of the Decree.

### XIX. SIGNATORIES/SERVICE

- 78. Each undersigned representative of Defendant, the District and the Assistant Attorney General for the Environment and Natural Resources Division of the Department of Justice, certifies that he or she is fully authorized to enter into the terms and conditions of this Consent Decree and to execute and legally bind the Party he or she represents to this document.
- 79. This Consent Decree may be signed in counterparts, and its validity shall not be challenged on that basis. Defendant agrees to accept service of process by mail with respect to all matters arising under or relating to this Consent Decree and to waive the formal service

1 requirements set forth in Rules 4 and 5 of the Federal Rules of Civil Procedure and any 2 applicable Local Rules of this Court including, but not limited to, service of a summons. 3 XX. INTEGRATION This Consent Decree constitutes the final, complete, and exclusive agreement and 4 80. 5 understanding among the Parties with respect to the settlement embodied in the Decree and 6 supersedes all prior agreements and understandings, whether oral or written, concerning the 7 settlement embodied herein. Other than deliverables that are subsequently submitted and 8 approved pursuant to this Decree, no other document, nor any representation, inducement, 9 agreement, understanding, or promise, constitutes any part of this Decree or the settlement it 10 represents, nor shall it be used in construing the terms of this Decree. 11 XXI. FINAL JUDGMENT Upon approval and entry of this Consent Decree by the Court, this Consent 12 81. 13 Decree shall constitute a final judgment of the Court as to the United States, the District, and 14 Defendant. The Court finds that there is no just reason for delay and therefore enters this 15 judgment as a final judgment under Fed. R. Civ. P. 54 and 58. 16 SO ORDERED. 17 Dated and entered this \_\_ day of \_\_\_\_\_\_. 18 19 20 21 22 UNITED STATES DISTRICT JUDGE 23 Eastern District of California 24 25 26 27 28

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1	FOR PLAINTIFF UNITED STATE	S OF AMERICA:
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3		
4	DATE:	ELLEN M. MAHAN Deputy Section Chief
5 6		Environmental Enforcement Section Environment and Natural Resources Division
		U.S. Department of Justice
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10	2/14/2011	
11	DATE:	ANDREW W. INGERSOLL Trial Attorney
12		Environment and Natural Resources Division
13		U.S. Department of Justice P.O. Box 7611
14		Washington, DC 20044-7611 Telephone: (202) 305-0312
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9	Assis	THIAJ. GILES // stant Administrator for Enforcement
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1		VALLEY UNIFIED AIR POLLUTION CONTROL
2	DISTRICT:	
3		
4	DATE:	PHILIP M. JAY District Counsel
5		San Joaquin Valley Unified Air Pollution Control District
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7	DATE:	SEYED SADREDIN
8	DATE.	Executive Director
9		San Joaquin Valley Unified Air Pollution Control District
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1	FOR DEFENDANT AMPERSAN	ID CHOWCHILLA BIOMAS	SS, LLC:
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3	12/20/2012		
4	13/28/7010 DATE:	ERIC SHUMWAY Chief Operating Officer	
5		Ampersand Chowchilla B	iomass, LLC
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